PISA 2012
Technical Report

Programme for International Student Assessment

OECD

PISA 2012
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BETTER POLICIES FOR BETTER LIVES

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The statistical data for Israel are supplied by and under the responsibility of the relevant Israeli authorities. The use of such data by the OECD is without prejudice to the status of the Golan Heights, East Jerusalem and Israeli settlements in the West Bank under the terms of international law.

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Foreword

The OECD Programme for International Student Assessment (PISA) surveys, which take place every three years, have been designed to collect information about 15-year-old students in participating countries. PISA examines how well students are prepared to meet the challenges of the future, rather than how well they master particular curricula. The data collected during each PISA cycle are an extremely valuable source of information for researchers, policy makers, educators, parents and students. It is now recognised that the future economic and social well-being of countries is closely linked to the knowledge and skills of their populations. The internationally comparable information provided by PISA allows countries to assess how well their 15-year-old students are prepared for life in a larger context and to compare their relative strengths and weaknesses.

PISA is methodologically highly complex, requiring intensive collaboration among many stakeholders. The successful implementation of PISA depends on the use, and sometimes further development, of state-of-the-art methodologies and technologies. The *PISA 2012 Technical Report* describes those methodologies, along with other features that have enabled PISA to provide high quality data to support policy formation and review. The descriptions are provided at a level that will enable review and, potentially, replication of the implemented procedures and technical solutions to problems.

This report contains a description of the theoretical underpinning of the complex techniques used to create the *PISA 2012 database*, which includes information on 510 000 students in 65 countries or economies. The database includes not only information on student performance in the main areas of assessment – mathematics, reading, science, problem solving and financial literacy – but also their responses to the Student Questionnaire that they completed as part of the assessment. Data from the principals of participating schools are also included. The PISA 2012 database was used to generate information and to be the basis for analysis for the PISA 2012 initial report, *PISA 2012 Results* (OECD, 2013 and 2014).

The information in this report complements the *PISA Data Analysis Manuals* (OECD, 2009), which give detailed accounts of how to carry out the analyses of the information in the database.

The PISA surveys are guided by the governments of the participating countries on the basis of shared policy-driven interests. The PISA Governing Board, which decides on the assessment and reporting of results, is composed of representatives from each participating country and economy.

The OECD recognises the creative work of Raymond Adams, of the Australian Council for Educational Research (ACER), who is project director of the PISA Consortium, and Ross Turner who acted as editor for this report. The team supporting them comprised Susan Bates, Alla Berezner, Jonas Bertling, Renee Chow, John Cresswell, Alexander Daraganov, Steve Dept, Andrea Ferrari, Béatrice Halleux, Eckhard Klieme, Nora Kovarcikova, Sheila Krawchuk, Petra Lietz, Greg Macaskill, Juliette Mendelovits, Alla Routitsky, Keith Rust, Stephanie Templeton and Maurice Walker. Christian Monseur and Maciej Jakubowski provided technical advice to review this report. A full list of the contributors to the PISA project is included in Annex G of this report. The editorial work at the OECD Secretariat was carried out by Josefa Palacios, Giannina Rech, Sophie Vayssettes and Élisabeth Villoutreix.

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Chair of the PISA Governing Board

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Reader's Guide

List of abbreviations – the following abbreviations are used in this report:

ACER:	Australian Council for Educational Research
aSPe:	University of Liege, Belgium
BAS:	Booklet Adaptation Spreadsheet
BRR:	Balanced Repeated Replication
CBA:	Computer-based assessment
CITO:	National Institute for Educational Measurement, the Netherlands
DIF:	Differential Item Functioning
DIPF:	The German Institute for International Educational Research
DRA:	Digital Reading Assessment
DTCS:	DRA Target Cluster Size
ENR:	Enrolment of 15-year-olds
ESCS:	PISA Index of educational, social and cultural status
ETCS:	CBA Tagert Cluster Size
ETS:	Educational Testing Service
FOC:	Final Optical Check
FT:	Field Trial
I:	Sampling interval
ICF:	Item Characteristic Function
ICR:	International Coding Review
ICT:	Information Communication Technology
IEA:	International Association for the Evaluation of Educational Achievement
ILS:	University of Oslo, Norway
INES:	OECD Indicators of Education Systems
INT:	International
IPN:	Leibniz Institute for Science and Mathematics Education, Germany
IRT:	Item Response Theory
ISCED:	International Standard Classification of Education
ISCO:	International Standard Classification of Occupations
ISEI:	International Socio-Economic Index
MAS:	Manuals Adaptation Spreadsheets
MEG:	Mathematics Expert Group
MENR:	Enrolment for moderately small school
MNSQ:	Mean square
MOS:	Measure of size
MS:	Main Survey
NCQM:	National Centre Quality Monitor
NEP:	National enrolled population
NIER:	National Institute for Educational Research, Japan
NPM:	National Project Manager
OLT:	Open Language Tool
OTL:	Opportunity To Learn
PBA:	Paper-based assessment
PCA:	Principal Component Analysis
PGB:	PISA Governing Board
PPS:	Probability Proportional to Size
PQM:	PISA Quality Monitor
PV:	Plausible Values
QAS:	Questionnaire Adaptations Spreadsheet
RN:	Random Number
RP:	Response Probability
SC:	School Co-ordinator
S.D.:	Standard Deviation
S.E.:	Standard Error
SEN:	Special Education Needs
SJT:	Situational Judgment Tests
TA:	Test Administrator
TAG:	Technical Advisory Group
TAS:	Test Adaptation Spreadsheet
TCS:	Target Cluster Size
TIMSS:	Third International Mathematics and Science Study
TMS:	Translation Management System
UH:	Une Heure booklet
WLE:	Weighted Likelihood Estimates

List of country codes – the following country codes are used in some tables in this report:

Country/Economy	ISO code	Country/Economy	ISO code
Albania	ALB	Kazakhstan	KAZ
United Arab Emirates	ARE	Korea	KOR
Argentina	ARG	Liechtenstein	LIE
Australia	AUS	Lithuania	LTU
Austria	AUT	Luxembourg	LUX
Belgium	BEL	Latvia	LVA
Bulgaria	BGR	Macao-China	MAC
Brazil	BRA	Mexico	MEX
Canada	CAN	Montenegro	MNE
Switzerland	CHE	Malaysia	MYS
Chile	CHL	Netherlands	NLD
Colombia	COL	Norway	NOR
Costa Rica	CRI	New Zealand	NZL
Cyprus[1, 2]	CYP	Peru	PER
Czech Republic	CZE	Poland	POL
Germany	DEU	Portugal	PRT
Denmark	DNK	Qatar	QAT
Spain	ESP	Shanghai-China	QCN
Estonia	EST	Romania	ROU
Finland	FIN	Russian Federation	RUS
France	FRA	Singapore	SGP
United Kingdom	GBR	Serbia	SRB
Greece	GRC	Slovak Republic	SVK
Hong Kong-China	HKG	Slovenia	SVN
Croatia	HRV	Sweden	SWE
Hungary	HUN	Chinese Taipei	TAP
Indonesia	IDN	Thailand	THA
Ireland	IRL	Tunisia	TUN
Iceland	ISL	Turkey	TUR
Israel	ISR	Uruguay	URY
Italy	ITA	United States	USA
Jordan	JOR	Viet Nam	VNM
Japan	JPN		

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The reader should note that a series of technical documents are available from the PISA website: *www.oecd.org/pisa*.

1

Programme for International Student Assessment: an Overview

The OECD Programme for International Student Assessment (PISA) is a collaborative effort among OECD member countries to measure how well 15-year-old students approaching the end of compulsory schooling are prepared to meet the challenges of today's knowledge societies. The assessment is forward-looking: rather than focusing on the extent to which these students have mastered a specific school curriculum, it looks at their ability to use their knowledge and skills to meet real-life challenges. This orientation reflects a change in curricular goals and objectives, which are increasingly concerned with what students can do with what they learn at school.

PISA surveys take place every three years. The first survey took place in 2000 (followed by a further 11 countries in 2002), the second in 2003, the third in 2006, the fourth in 2009 (followed by a further 10 countries and economies in 2010), and the fifth in 2012; the results of these surveys have been published in a series of reports (OECD, 2001, 2004, 2007, 2010, 2011, 2013, 2014) and a wide range of thematic and technical reports. The next survey will occur in 2015. For each assessment, one of reading, mathematics and science is chosen as the major domain and given greater emphasis. The remaining two areas, the minor domains, are assessed less thoroughly. In 2000 and 2009 the major domain was reading; in 2003 and 2012 it was mathematics and in 2006 it was science.

PISA is an age-based survey, assessing 15-year-old students in school in grade 7 or higher. These students are approaching the end of compulsory schooling in most participating countries, and school enrolment at this level is close to universal in almost all OECD countries.

The PISA assessments take a literacy perspective, which focuses on the extent to which students can apply the knowledge and skills they have learned and practised at school when confronted with situations and challenges for which that knowledge may be relevant. That is, PISA assesses the extent to which students can use their reading skills to understand and interpret the various kinds of written material that they are likely to meet as they negotiate their daily lives; the extent to which students can use their mathematical knowledge and skills to solve various kinds of numerical and spatial challenges and problems; and the extent to which students can use their scientific knowledge and skills to understand, interpret and resolve various kinds of scientific situations and challenges. The PISA 2012 domain definitions are fully articulated in *PISA 2012 Assessment and Analytical Framework: Mathematics, Reading, Science, Problem Solving and Financial Literacy* (OECD, 2013a).

PISA also allows for the assessment of additional cross-curricular competencies from time to time as participating countries see fit. For example, in PISA 2003, an assessment of general problem-solving competencies was included. A major addition for PISA 2009 was the inclusion of a computer-delivered assessment of digital reading which is also known as the digital reading assessment (DRA). For 2012 a computer-delivered assessment of mathematics and problem solving was added, along with an assessment of financial literacy.

PISA also uses Student Questionnaires to collect information from students on various aspects of their home, family and school background, and School Questionnaires to collect information from schools about various aspects of organisation and educational provision in schools. In PISA 2012, 11 countries also administered a Parent Questionnaire to the parents of the students participating in PISA.

Using the data from Student, Parent and School Questionnaires, analyses linking contextual information with student achievement could address:

- differences between countries in the relationships between student-level factors (such as gender and socio-economic background) and achievement;
- differences in the relationships between school-level factors and achievement across countries;
- differences in the proportion of variation in achievement between (rather than within) schools, and differences in this value across countries;
- differences between countries in the extent to which schools moderate or increase the effects of individual-level student factors and student achievement;
- differences in education systems and national context that are related to differences in student achievement across countries; and
- through links to PISA 2000, PISA 2003, PISA 2006 and PISA 2009, changes in any or all of these relationships over time.

Through the collection of such information at the student and school level on a cross-nationally comparable basis, PISA adds significantly to the knowledge base that was previously available from national official statistics, such as aggregate national statistics on the educational programmes completed and the qualifications obtained by individuals.

The framework for the PISA 2012 questionnaires is included in *PISA 2012 Assessment and Analytical Framework: Mathematics, Reading, Science, Problem Solving and Financial Literacy* (OECD, 2013a).

PARTICIPATION

The first PISA survey was conducted in 2000 in 32 countries (including 28 OECD member countries) using written tasks answered in schools under independently supervised test conditions. Another 11 countries completed the same assessment in 2002. PISA 2000 surveyed reading, mathematics and science, with a primary focus on reading.

The second PISA survey, conducted in 2003 in 41 countries, assessed reading, mathematics and science, and problem solving with a primary focus on mathematics. The third survey covered reading, mathematics and science, with a primary focus on science, and was conducted in 2006 in 57 countries.

PISA 2009, the fourth PISA survey covered reading, mathematics and science, with a primary focus on reading, and was conducted in 65 countries and economies. Another 10 additional participants completed the PISA 2009 assessment in 2010.

PISA 2012, the fifth PISA survey covered reading, mathematics, science, problem solving and financial literacy with a primary focus on mathematics, and was conducted in 34 OECD countries and 31 partner countries/economies. The participants in PISA 2012 are listed in Figure 1.1. The figure also indicates the 44 countries/economies that participated in the computer-delivered assessment of problem solving, the 32 countries/economies who participated in the computer-based assessment of mathematics and reading, and the 18 countries/economies who participated in the assessment of financial literacy.

This report is concerned with the technical aspects of PISA 2012.

■ Figure 1.1 [Part 1/2] ■

PISA 2012 participants

OECD countries	Computer-based assessment of mathematics and reading	Problem solving	Financial literacy
Australia	Yes	Yes	Yes
Austria	Yes	Yes	No
Belgium	Yes	Yes	Yes[1]
Canada	Yes	Yes	No
Chile	Yes	Yes	No
Czech Republic	No	Yes	Yes
Denmark	Yes	Yes	No
Estonia	Yes	Yes	Yes
Finland	No	Yes	No
France	Yes	Yes	Yes
Germany	Yes	Yes	No
Greece	No	No	No
Hungary	Yes	Yes	No
Iceland	No	No	No
Ireland	Yes	Yes	No
Israel	Yes	Yes	Yes
Italy	Yes	Yes	Yes
Japan	Yes	Yes	No
Korea	Yes	Yes	No
Luxembourg	No	No	No
Mexico	No	No	No
Netherlands	No	Yes	No
New Zealand	No	No	Yes
Norway	Yes	Yes	No
Poland	Yes	Yes	Yes
Portugal	Yes	Yes	No
Slovak Republic	Yes	Yes	Yes
Slovenia	Yes	Yes	Yes
Spain	Yes	Yes	Yes
Sweden	Yes	Yes	No
Switzerland	No	No	No
Turkey	No	Yes	No
United Kingdom	No	Yes[2]	No
United States	Yes	Yes	Yes

1. Only the Flemish Community of Belgium participated in the financial literacy assessment.
2. Only England participated in the problem-solving assessment.

■ Figure 1.1 [Part 2/2] ■

PISA 2012 participants

Partner countries/economies	Computer-based assessment of mathematics and reading	Problem solving	Financial literacy
Albania	No	No	No
Argentina	No	No	No
Brazil	Yes	Yes	No
Bulgaria	No	Yes	No
Colombia	Yes	Yes	Yes
Costa Rica	No	No	No
Croatia	No	Yes	Yes
Cyprus*	No	Yes	No
Hong Kong-China	Yes	Yes	No
Indonesia	No	No	No
Jordan	No	No	No
Kazakhstan	No	No	No
Latvia	No	No	Yes
Liechtenstein	No	No	No
Lithuania	No	No	No
Macao-China	Yes	Yes	No
Malaysia	No	Yes	No
Montenegro	No	Yes	No
Peru	No	No	No
Qatar	No	No	No
Romania	No	No	No
Russian Federation	Yes	Yes	Yes
Serbia	No	Yes	No
Shanghai-China	Yes	Yes	Yes
Singapore	Yes	Yes	No
Chinese Taipei	Yes	Yes	No
Thailand	No	No	No
Tunisia	No	No	No
United Arab Emirates	Yes	Yes	No
Uruguay	No	Yes	No
Viet Nam	No	No	No
Total	**32**	**44**	**18**

1. Only the Flemish Community of Belgium participated in the financial literacy assessment.

2. Only England participated in the problem-solving assessment.

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FEATURES OF PISA

The technical characteristics of the PISA survey involve a number of different aspects:

- the design of the test and the features incorporated into the test developed for PISA are critical;
- the sampling design, including both the school sampling and the student sampling requirements and procedures;
- because of the multilingual nature of the test, rules and procedures are required to guarantee the equivalence of the different language versions used within and between participating countries, and to take into account the diverse cultural contexts of those countries;
- various operational procedures, including test administration arrangements, data capture and processing and quality assurance mechanisms designed to ensure the generation of comparable data from all countries; and
- scaling and analysis of the data and their subsequent reporting: PISA employs scaling models based on Item Response Theory (IRT) methodologies. The described proficiency scales, which are the basic tool in reporting PISA outcomes, are derived using IRT analysis.

This report describes the above-mentioned methodologies as they have been implemented in PISA 2012. It also describes the quality assurance procedures that have enabled PISA to provide high quality data to support policy formation and review. Box 1.1 provides an overview of the central design elements of PISA 2012.

The ambitious goals of PISA come at a cost: PISA is both resources intensive and methodologically complex, requiring intensive collaboration among many stakeholders. The successful implementation of PISA depends on the use, and sometimes further development, of state-of-the-art methodologies.

Quality within each of these areas is defined, monitored and assured through the use of a set of technical standards. These standards have been endorsed by the PISA Governing Board, and they form the backbone of implementation in each participating country and of quality assurance across the project (see Annex F for the PISA 2012 Technical Standards).

Box 1.1. **Key features of PISA 2012**

The content

The PISA 2012 survey focused on mathematics, with reading, science and problem-solving as minor areas of assessment. For the first time, PISA 2012 also included an assessment of the financial literacy of young people, which was optional for countries and economies.

PISA assesses not only whether students can reproduce knowledge, but also whether they can extrapolate from what they have learned and apply their knowledge in new situations. It emphasises the mastery of processes, the understanding of concepts, and the ability to function in various types of situations.

The students

Around 510 000 students completed the assessment in 2012, representing about 28 million 15-year-olds in the schools of the 65 participating countries and economies.

The assessment

Paper-based tests were used, with assessments lasting a total of two hours for each student. In a range of countries and economies, an additional 40 minutes were devoted to the computer-based assessment of mathematics, reading and problem solving.

Test items were a mixture of multiple-choice items and questions requiring students to construct their own responses. The items were organised in groups based on a text or graphic setting out a real-life situation. A total of about 390 minutes of test items was included, with different students taking different combinations of test items.

Students answered a background questionnaire, which took 30 minutes to complete, that sought information about themselves, their homes and their school and learning experiences. School principals were given a questionnaire, to complete, that covered the school system and the learning environment. In some countries and economies, optional questionnaires were distributed to parents, who were asked to provide information on their perceptions of and involvement in their child's school, their support for learning in the home, and their child's career expectations, particularly in mathematics-based occupations. Countries could choose two other optional questionnaires for students: one asked students about their familiarity with and use of information and communication technologies, and the second sought information about their education to date, including any interruptions in their schooling and whether and how they are preparing for a future career.

MANAGING AND IMPLEMENTING PISA

The design and implementation of PISA for the 2000, 2003, 2006, 2009 and 2012 data collections was the responsibility of an international consortium led by the Australian Council for Educational Research (ACER) with Ray Adams as International Project Director. Achieve (United States) was contracted by the OECD to develop the mathematics framework with ACER.

For PISA 2012 the Consortium partners were:

- cApStAn Linguistic Quality Control (Belgium)
- Deutsches Institut für Internationale Pädagogische Forschung (DIPF, Germany)

- Educational Testing Service (ETS, United States)
- Institutt for Lærerutdanning og Skoleutvikling (ILS, Norway)
- Leibniz - Institute for Science and MathematicsEducation (IPN, Germany)
- National Institute for Educational Policy Research (NIER, Japan)
- The Tao Initiative: CRP - Henri Tudor and Université de Luxembourg - EMACS (Luxembourg)
- Unité d'analyse des systèmes et des pratiques d'enseignement (aSPe, Belgium)
- Westat (United States)

Annex G lists the Consortia staff and consultants who have made significant contributions to the development and implementation of the project.

PISA is implemented within a framework established by the PISA Governing Board (PGB) which includes representation from all participating countries at senior policy levels. The PGB established policy priorities and standards for developing indicators, for establishing assessment instruments, and for reporting results. Experts from participating countries served on working groups linking the programme policy objectives with the best internationally available technical expertise in the three assessment areas and in the areas which were included in the context questionnaires.

These expert groups were referred to as Subject Matter Expert Groups (EGs) (see Annex G for the list of members) and the Questionnaire Expert Group (QEG). By participating in these expert groups and regularly reviewing outcomes of the groups' meetings, countries ensured that the instruments were internationally valid, that they took the cultural and educational contexts of the different OECD member countries into account, that the assessment materials had strong measurement potential, and that the instruments emphasised authenticity and educational validity.

Each of the participating countries appointed a National Project Manager (NPM), to implement PISA nationally. The NPMs ensured that internationally agreed common technical and administrative procedures were employed. These managers played a vital role in developing and validating the international assessment instruments and ensured that PISA implementation was of high quality. The NPMs also contributed to the verification and evaluation of the survey results, analyses and reports.

The OECD Secretariat was responsible for the overall management of the programme. It monitored its implementation on a day-to-day basis, served as the secretariat for the PGB, fostered consensus building between the countries involved, and served as the interlocutor between the PGB and the international Consortia.

STRUCTURE OF THIS REPORT

This Technical Report is designed to describe the technical aspects of the project at a sufficient level of detail to enable review and, potentially, replication of the implemented procedures and technical solutions to problems. It therefore does not report the results of PISA 2012 which have been published in *PISA 2012 Results: What Students Know and Can Do - Student Performance in Mathematics, Reading and Science (Volume I – Revised Edition)* (OECD, 2014a), *Excellence through Equity: Giving Every Student the Chance to Succeed (Volume II)* (OECD, 2013b), *Ready to Learn: Students' Engagement, Drive and Self-Beliefs (Volume III)* (OECD, 2013c), *What Makes Schools Successful? Resources, Policies and Practices (Volume IV)* (OECD, 2013d), *Creative Problem Solving: Students' Skills in Tackling Real-Life Problems (Volume V)* (OECD, 2014b), *Students and Money: Financial Literacy Skills for the 21st century (Volume VI*) (OECD, 2014c). A bibliography of other PISA related reports is included in Annex H.

There are five sections in this report:

- *Section One — Instrument design:* describes the design and development of both the questionnaires and achievement tests (Chapters 2 and 3).
- *Section Two — Operations:* gives details of the operational procedures for the sampling and population definitions, test administration procedures, quality monitoring and assurance procedures for Test Administration and National Centre operations, and instrument translation (Chapters 4, 5, 6 and 7).
- *Section Three — Data processing:* covers the methods used in data cleaning and preparation, including the methods for weighting and variance estimation, scaling methods, methods for examining inter-rater variation and the data cleaning steps (Chapters 8, 9 and 10).

- *Section Four — Quality indicators and outcomes:* covers the results of the scaling and weighting, report response rates and related sampling outcomes and gives the outcomes of the inter-rater reliability studies. The last chapter in this section summarises the outcomes of the PISA 2012 data adjudication; that is, the overall analysis of data quality for each country (Chapters 11, 12, 13 and 14).
- *Section Five — Scale construction and data products:* describes the construction of the PISA 2012 described levels of proficiency and the construction and validation of questionnaire-related indices. The final chapter briefly describes the contents of the PISA 2012 database (Chapters 15, 16, 17, 18 and 19).

There are also detailed annexes of results pertaining to the chapters of the report that are provided.

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2

Test Design and Test Development

This chapter describes the test design for PISA 2012 and the processes by which the PISA Consortium, led by the Australian Council for Educational Research (ACER), developed the PISA 2012 paper-based tests for mathematics, reading and science, as well as for the international option, financial literacy. It also describes the design and development of the computer-based assessments of problem solving, mathematics and reading. In the following discussion, the term "mathematics" generally refers to the core paper-based mathematics assessment. The computer-based assessment of mathematics is referred to as "CBAM". The same applies in the case of reading: the computer-based assessment is referred to as the "digital reading assessment" (DRA). The PISA results reported publicly in December 2013 were from what is referred to as the PISA "Main Survey". This term is used to distinguish earlier developmental activities including those contributing to conduct of the "Field Trial" that occurred in 2011.

TEST SCOPE, DESIGN AND DEVELOPMENT

Test development for the PISA 2012 survey commenced in late 2009. Development proceeded through various processes and stages, slightly different for each of the cognitive domains in which test material was required, and culminating in the presentation to the PISA Governing Board (PGB) in October 2011 of a selection of items proposed for use in the 2012 Main Survey. This chapter presents the test design that governed the scope and structure of the PISA 2012 assessment, the development arrangements and approaches taken by ACER to produce the material required, and the processes of test development in each domain. Those domain-specific processes commenced with the specifications laid out in each assessment framework, and proceeded through the various stages of soliciting material for consideration, developing and refining that material to a finished form, seeking national feedback on the item developed, piloting and trialing draft material, and preparing materials fit and ready for use in the Main Survey.

The test design adopted for PISA 2012 specified the volume and arrangement of material needed in each domain that was to be tested (mathematics, reading, science, problem solving and financial literacy), and in each test mode that was to be employed (paper-based and computer-based). Those specifications required the development of sets of items (referred to as "item clusters") in each test domain, each of which would need to occupy a defined amount of test time. The specifications also determined how the item clusters would be arranged in test booklets (for the paper-based components) and in test forms (for the computer-based components).

Paper-based assessment design: mathematics, reading, science, financial literacy

The standard Main Survey items for mathematics, reading and science were to be compiled in thirteen item clusters (seven mathematics clusters, three reading clusters and three science clusters) with each cluster representing 30 minutes of test time. The items were presented to students in thirteen standard test booklets, with each booklet being composed of four clusters, hence two hours of test time. Clusters labelled PM1, PM2, PM3, PM4, PM5, PM6A and PM7A denote the seven paper-based standard mathematics clusters, PR1 to PR3 denote the paper-based reading clusters, and PS1 to PS3 denote the paper-based science clusters.

PM1, PM2 and PM3 were the same three mathematics clusters as those administered in 2009, and the remaining clusters would comprise new material. Two of the three reading clusters were intact clusters used in 2009. The remaining reading cluster was based on a cluster used in 2009 but with one unit substituted. The substitution was made after the 2010 oil spill in the Gulf of Mexico rendered a unit about the idyllic nature of the Gulf unusable. The three science clusters were intact clusters used in PISA 2009.

The cluster rotation design for the standard booklets in the Main Survey corresponds to designs used in previous PISA surveys and is shown in Figure 2.1.

This is a balanced incomplete block design. Each cluster (and therefore each test item) appears in four of the four-cluster test booklets, once in each of the four possible positions within a booklet, and each pair of clusters appears in one (and only one) booklet. An additional feature of the PISA 2012 test design is that one booklet (booklet 12) is a complete link, being identical to a booklet administered in PISA 2009.

Each sampled student was randomly assigned to one of the thirteen booklets administered in each country, which meant each student undertook two hours of testing. Students were allowed a short break after one hour, typically of five minutes duration. Matters such as these on the administration of test sessions are described in more detail in Chapter 6.

In addition to the thirteen two-hour booklets, a special one-hour booklet, referred to as the UH booklet (Une Heure booklet), was prepared for use in schools catering for students with special needs. The UH booklet contained about half

■ Figure 2.1 ■

Cluster rotation design used to form standard test booklets for PISA 2012

Booklet ID	Cluster			
B1	PM5	PS3	PM6A	PS2
B2	PS3	PR3	PM7A	PR2
B3	PR3	PM6A	PS1	PM3
B4	PM6A	PM7A	PR1	PM4
B5	PM7A	PS1	PM1	PM5
B6	PM1	PM2	PR2	PM6A
B7	PM2	PS2	PM3	PM7A
B8	PS2	PR2	PM4	PS1
B9	PR2	PM3	PM5	PR1
B10	PM3	PM4	PS3	PM1
B11	PM4	PM5	PR3	PM2
B12	PS1	PR1	PM2	PS3
B13	PR1	PM1	PS2	PR3

as many items as the other booklets, with about 50% of the items being mathematics items (cluster PMUH), 25% reading (cluster PRUH) and 25% science (cluster PSUH). The items were selected from the Main Survey items taking into account their suitability for students with special educational needs, using criteria established in the lead-up to the PISA 2003 survey through consultation with the OECD Working Group on students with special educational needs.

In PISA 2012, as in PISA 2009, some countries were offered the option of administering an easier set of booklets whilst still providing an assessment that would generate results that are fully comparable to those from every other PISA participant, leading to an expanded booklet design incorporating material for both the standard PISA implementation and an implementation using the easier booklets. The offer was made to countries that had achieved a mean scale score in reading of 450 or less in PISA 2009, and to new countries that were expected – judging by their results on the PISA 2012 Field Trial conducted in 2011 – to gain a mean result at a similar level. The purpose of this strategy was to obtain better descriptive information about what students at the lower end of the ability spectrum know, understand and can do. A further reason for including easier items was to make the experience of the test more satisfying for individual students with very low levels of proficiency in mathematics. For countries that selected the easier set of booklets two of the standard mathematics clusters (PM6A and PM7A) were replaced with two easier mathematics clusters (PM6B and PM7B). Apart from level of difficulty, the sets of items in the standard and easier clusters were matched in terms of major framework characteristics to ensure that whichever set of items were taken in a particular country, the framework specifications were met. The other eleven clusters (five clusters of mathematics items, three clusters of reading items and three clusters of science items) were administered in all countries.

Although only two of the clusters differed for standard and easier administration, the cluster rotation in the booklets (where each cluster appears four times, once in each of the possible positions in the four-cluster booklets) means that more than half of the booklets are affected by the existence of these alternatives. Countries administering the standard set of booklets implemented booklets 1 to 13. Countries administering the easier set of booklets implemented booklets 8 to 13 and booklets 21 to 27, as shown in Figure 2.2 in the full test design used in the paper-based component of the Main Survey including the optional components. The only difference between the two sets of booklets was that for some countries, booklets 1 to 7 (those containing clusters PM6A and PM7A) were replaced with booklets 21 to 27 (with the easier clusters PM6B and PM7B as substitutes).

In PISA 2012, an assessment of financial literacy was offered as an international option. Countries participating in this option administered an additional four booklets, each containing the two clusters of financial literacy items (denoted PF1 and PF2) as well as one cluster of mathematics material (cluster PM5) and one cluster of reading material (PR2). As with the core domains, a special one-hour booklet, referred to as the FLUH booklet (Financial Literacy Une Heure booklet), was prepared for use in schools catering for students with special needs. This booklet consisted of one cluster of financial literacy material (denoted PFUH), and one cluster of mathematics material (denoted PMUH). The items were selected from the Main Survey items taking into account their suitability for students with special educational needs. Countries administering the financial literacy assessment implemented booklets 71-74 (in addition to booklets 1-13 if administering the standard booklets, or 8-13 and 21-27 if administering the easier set of booklets).

■ Figure 2.2 ■

Cluster rotation design used to form all test booklets for PISA 2012

Booklet ID	Cluster				Standard booklet set	Easier booklet set
B1	PM5	PS3	PM6A	PS2	Y	
B2	PS3	PR3	PM7A	PR2	Y	
B3	PR3	PM6A	PS1	PM3	Y	
B4	PM6A	PM7A	PR1	PM4	Y	
B5	PM7A	PS1	PM1	PM5	Y	
B6	PM1	PM2	PR2	PM6A	Y	
B7	PM2	PS2	PM3	PM7A	Y	
B8	PS2	PR2	PM4	PS1	Y	Y
B9	PR2	PM3	PM5	PR1	Y	Y
B10	PM3	PM4	PS3	PM1	Y	Y
B11	PM4	PM5	PR3	PM2	Y	Y
B12	PS1	PR1	PM2	PS3	Y	Y
B13	PR1	PM1	PS2	PR3	Y	Y
B20 (UH)	PMUH	PRUH/PSUH				
B21	PM5	PS3	PM6B	PS2		Y
B22	PS3	PR3	PM7B	PR2		Y
B23	PR3	PM6B	PS1	PM3		Y
B24	PM6B	PM7B	PR1	PM4		Y
B25	PM7B	PS1	PM1	PM5		Y
B26	PM1	PM2	PR2	PM6B		Y
B27	PM2	PS2	PM3	PM7B		Y
B70 (FLUH)	PFUH	PMUH				
B71	PF1	PF2	PM5	PR2		
B72	PF2	PF1	PR2	PM5		
B73	PM5	PR2	PF1	PF2		
B74	PR2	PM5	PF2	PF1		

As was mentioned earlier, material used to populate the design-included item clusters that originated in earlier PISA surveys, included again here to facilitate the linking of ability estimates across survey administrations, as well as new mathematics material needed to support the expansion of mathematics to "major domain" status for the PISA 2012 administration.

Computer-based assessment design: problem solving, mathematics, reading

For PISA 2012, a computer-based assessment of problem solving was included as part of the core assessment, which was taken up by about two-thirds of participating countries. Whilst the PISA Governing Board had wished to introduce the problem solving component for the PISA 2012 survey, a number of countries for a variety of technical and other reasons were not able to meet this wish. Nevertheless, problem solving continued to be referred to as a core component of the assessment.

In addition, countries were offered assessments of computer-based mathematics (CBAM) and reading in a digital environment (DRA). The latter two were offered together, in an assessment of computer-based literacies (CBAL). Countries implementing any part of the assessment on computer would either administer the assessment of problem solving only, or, assessments of all three of problem solving, CBAM, and DRA. They could not choose to administer CBAL while opting out of the assessment of problem solving.

The Main Survey items for the problem solving assessment were to populate four item clusters with each cluster representing 20 minutes of test time. For the countries administering the problem solving assessment as their only computer-based component, the test design specified that items would be presented to students in eight test forms, with each form being composed of two clusters according to the rotation design shown in Figure 2.3. The labels CP1 to CP4 denote the four computer-based problem solving clusters.

Each sampled student was randomly assigned one of the eight forms, which meant each student undertook 40 minutes of testing.

■ Figure 2.3 ■

Main Survey test design for countries participating in problem solving only

Form	Cluster 1	Cluster 2
31	CP1	CP2
32	CP2	CP3
33	CP3	CP4
34	CP4	CP1
35	CP2	CP1
36	CP3	CP2
37	CP4	CP3
38	CP1	CP4

Main Survey items for the CBAM and DRA were to populate four and two item clusters respectively, with each cluster representing 20 minutes of test time. For the countries administering the problem solving assessment together with the CBAL, the design specified that items would be presented to students in 24 test forms, with each form being composed of two clusters according to the rotation design shown in Figure 2.4. The labels CM1 to CM4 denote the four computer-based mathematics clusters, and CR1 and CR2 denote the two digital reading clusters.

Each sampled student was randomly assigned one of the 24 forms, which meant each student undertook 40 minutes of testing.

■ Figure 2.4 ■

Main Survey test design for countries participating in problem solving and CBAL

Form	Cluster 1	Cluster 2
41	CP1	CP2
42	CR1	CR2
43	CM3	CM4
44	CP3	CR1
45	CR2	CM2
46	CM1	CP4
47	CR2	CR1
48	CM2	CM1
49	CP3	CP4
50	CM4	CR2
51	CP1	CM3
52	CR1	CP2
53	CM1	CM3
54	CP4	CP1
55	CR1	CR2
56	CP2	CM4
57	CR2	CP3
58	CM2	CR1
59	CP2	CP3
60	CM4	CM2
61	CR2	CR1
62	CM3	CP1
63	CR1	CM1
64	CP4	CR2

Domain definitions, and item design: The 2012 assessment frameworks

The material needed to fulfil the design requirements had to satisfy the domain definitions and specifications within the relevant assessment framework. For each PISA subject domain, an assessment framework is produced to guide the PISA assessments in accordance with the policy requirements of the PISA Governing Board. The framework defines the domain, describes the scope of the assessment, specifies the structure of the test – including item format and the preferred distribution of items according to important framework variables – and outlines the possibilities for reporting results.

The PISA domain frameworks are conceived as evolving documents that will be adapted over time to integrate developments in theory and practice. Since a framework for PISA mathematical literacy had been partially developed

for the first PISA administration in 2000, and more fully articulated for PISA 2003 when mathematics was the major test domain for the first time, the PISA 2012 work began with a review of the existing framework at the initial meeting of the Mathematics Expert Group (MEG) in October 2009. That review and subsequent development work was carried out jointly by ACER and Achieve, the organisations appointed by the PISA Governing Board to jointly revise the mathematics framework for PISA 2012, in accordance with a development plan and timeline adopted by the PGB at its November 2009 meeting. Work on mathematics framework development commenced in October 2009 and continued through to adoption of the framework by the PISA Governing Board in November 2010.

A preparatory step in this development process was a survey of mathematical content standards applying in a range of relatively high-performing OECD countries, carried out by Achieve. Countries in that analysis included Australia, Belgium, Canada (Alberta), Finland, Ireland, Japan, Korea, New Zealand, and the United Kingdom. Achieve also analysed the previous frameworks and co-ordinated an extensive consultation process on the revised framework with experts from a range of countries as the PISA 2012 framework was under development. That consultation included consideration of responses to a detailed survey instrument, with responses from over 80 individuals (largely mathematicians and mathematics educators) from 34 countries participating in PISA. Several changes were proposed to the framework: *(i)* a revised definition of mathematical literacy was proposed and successively refined; *(ii)* the ways in which mathematical content was conceptualised and described underwent considerable revision over several drafts; *(iii)* the definition and description of mathematical processes were very substantially changed, resulting in a configuration of processes that would underpin a new set of reporting dimensions for PISA mathematics outcomes; and *(iv)* the contexts within which opportunities for students to express their levels of mathematical literacy would be provided were also reviewed and revised. Extension of the framework to incorporate a computer-based assessment option was developed, and a set of background variables that would be of particular interest was identified for mention in the framework. Revised framework drafts were presented in 2010 to successive meetings of the PGB which adopted a final version in 2011. An external validation of the item pool was implemented by Achieve to support the PGB's consideration of the items proposed to be used in the PISA 2012 survey instruments. Achieve engaged a team of mathematics experts to carefully review the items, and provided an independent external judgement about the fit of each item to the new framework.

The reading and science frameworks were unchanged in PISA 2012. However, new frameworks for two components of the PISA 2012 survey, the computer-based assessment of problem solving, and the assessment of financial literacy, were developed by ACER and its collaborators so that they could be adopted and published as part of the consolidated framework publication for PISA 2012.

Computer delivery was fundamental to the conception of problem solving in PISA 2012. It enabled *interactive* problems – problems in which exploration is required to uncover undisclosed information (Ramalingam et al., 2014) – to be included in a large-scale international assessment for the first time. In developing these problems, the emphasis was on everyday problem situations that often arise when interacting with an unfamiliar device (such as a ticket vending machine, air-conditioning system, or mobile phone) for the first time. Some of these devices, such as vending machines, were modelled as finite state machines (Buchner and Funke, 1993; Funke, 2001), that is, systems with a finite number of states, input signals and output signals. The system's next state is determined by its current state and the specific input signal selected by the user. Other problem situations, such as controlling an air conditioner, involved manipulating input and output variables that are related in some causal way. These situations were implemented as "MicroDYN" units (Greiff et al., 2013; Wüstenberg et al., 2012).

A particular challenge in task development for the PISA 2012 problem-solving assessment arose from the requirement to construct problems that did not need any particular domain-based knowledge for their solution, and with which students were not already familiar. This was intended to ensure that the focus was on measuring the cognitive processes involved in problem solving in a way more or less uncontaminated by the specific domain-based knowledge students had previously acquired through their other studies. This approach constitutes a major difference from the assessment of the other core domains in PISA (reading, mathematics and science), in which the assessments are constructed so that expert knowledge in the domain is required, indeed forms a main target of the assessment. For the assessment of problem solving, wherever possible low-verbal and non-verbal information was used in describing problems, hence minimising potential dependence on reading literacy skills, and only a basic level of mathematical and scientific knowledge was involved. In reality, ensuring that problems are equally unfamiliar to students is impossible at the individual level, but could perhaps be achieved across countries by presenting a variety of contexts so that no one group was consistently advantaged or disadvantaged in this way.

The assessment of financial literacy was an international option for PISA 2012. Development of the framework was overseen by a group that represented the expertise of the OECD Financial and Enterprise Affairs Directorate and the international experts who had been advising the Directorate in its efforts to promote financial education around the world.

The assessment framework drew heavily on work of the OECD-sponsored International Network on Financial Education (INFE), established in 2008, as well as on that of individual researchers at the national level. Like other PISA literacy domains, the financial literacy assessment framework set out ways of measuring the proficiency of 15-year-olds in demonstrating and applying knowledge and skills, while recognising that certain limitations had to be taken seriously given the enormous variation among OECD countries in the legislative, regulatory and practical approaches taken to financial matters. Key concepts to be included were the **content** of financial literacy (identified as *money and transactions*, *planning and managing finances*, *risk and reward* and *financial landscape*) and essential **processes** (*identify financial information*, *analyse information in a financial context*, *evaluate financial issues* and *apply financial knowledge and understanding*). The framework also identified four **contexts** in which the financial literacy of 15-year-olds should be demonstrated: *education and work*, *home and family*, *individual* and *societal*.

The items for the 2012 financial literacy assessment were developed by ACER and presented to the financial literacy expert group for feedback. It was the role of the expert group to ensure that the items developed matched the financial literacy framework that was being developed in parallel at the time. Advice was also sought from the expert group on whether the items were suitably aligned with the varied financial systems of the different countries taking part in the assessment. Due to time constraints, the various National Centres were unable to provide robust feedback on the items, but they were able to alert ACER to items that were inconsistent with their own financial systems and practices. Many of the items formed part of small units (consisting of between two and four items) whereas other items were stand-alone questions. In total, 81 items were included in the Field Trial and 40 items were included in the Main Survey. The items comprised simple vocabulary and no more than basic mathematics so as not to disadvantage those students with low reading and mathematics abilities.

One of the greatest challenges of item development for the financial literacy assessment was creating scenarios that applied equally to students from the different participating countries. For example, the financial consumer's relationship with credit cards and credit services varies widely between countries, and so the scenarios developed around credit had to be non-specific, ensuring that different countries' students were neither advantaged nor disadvantaged by the items. Similarly, items involving taxation had to be fairly generic to reflect the different taxation systems used in the different countries. Items involving value-based judgements were generally avoided as it was not considered sensible to use items to assess a student's attitude to saving and spending, noting that what may be a "sound" financial decision for the majority of people may not be the case for certain individuals in certain circumstances.

Another problem that had to be resolved with the expert group was the degree of financial knowledge and skills expected of a 15-year-old to "enable participation in economic life" (part of the framework's definition of financial literacy). Many financial concepts are beyond the first-hand experiences of the typical 15-year-old, with scenarios like pension contributions far off the student's radar. Financial scenarios such as shopping and saving up for a large purchase are commonplace activities throughout all countries but relying on such basic scenarios would limit the efficacy of the assessment. Some participating countries already had in place financial education courses for students but many others did not, and the lack of consistency among those existing financial education frameworks meant that much of the assessment framework was developed with fewer models to draw on than domains such as mathematics and science.

In 2012, the framework was prepared for publication along with an extensive set of example items. All five PISA 2012 cognitive frameworks were published in *PISA 2012 Assessment and Analytical Framework: Mathematics, Reading, Science, Problem Solving and Financial Literacy* (OECD, 2013).

Test development centres

Experience gained in the four previous PISA assessments showed the importance of using the development expertise of a diverse range of test centres to help achieve conceptually rigorous material that has the highest possible levels of cross-cultural and cross-national diversity. Accordingly, to prepare new mathematics and problem solving items for PISA 2012, ACER drew on the resources of nine test development centres in culturally-diverse and well-known institutions, namely ACER, the University of Melbourne (both in Australia), aSPe (University of Liege, Belgium), DIPF (Deutschen Institut für Internationale Pädagogische Forschung), IPN (Leibniz-Insitute for Science and Mathematics Education) and

Heidelberg University (all three in Germany), NIER (the National Institute for Educational Policy Research, Japan), CRP-HT (the Centre de Recherche Public – Henri Tudor, Luxembourg), ILS (the Department of Teacher Education and School Research, University of Oslo, Norway) and ETS (Education Testing Service, United States). For financial literacy, all new test development was undertaken at ACER.

ACER co-ordinated the distribution of material for development across these centres, and managed the co-operative development processes in which the item writers in each centre engaged. The test development teams were encouraged to conduct initial development of items, including cognitive laboratory activities, in their local language. Translation to the OECD official languages (English and French) took place after items had reached a well-formed state.

Scope, volume and constraints

PISA items are arranged in units based around a common stimulus. Many different types of stimulus are used including passages of text, tables, graphs and diagrams, often in combination. Each unit contains from one to five items assessing students' competencies and knowledge. A complete PISA unit consists of some stimulus material, one or more items (questions), and a guide to the coding of responses to each question. Each coding guide comprises a list of response categories (full, partial and no credit), each with its own scoring code, descriptions of the kinds of responses to be assigned each code, and sample responses for each response category.

For the paper-based assessment, 56 mathematics units comprising a total of 110[1] cognitive items were needed to provide approximately 270 minutes of testing time for mathematics in PISA 2012. The reading assessment consisted of 44 items (13 units), a subset of the 131 items used in 2009, representing 90 minutes of testing time. The science assessment consisted of 53 items (18 units), also representing 90 minutes of testing time. The science items were the same as those used in 2009. The optional assessment of financial literacy consisted of 29 units, comprising a total of 40 items, representing 60 minutes of testing time (see Annex A).

The 110 cognitive mathematics items used in the Main Survey included 36 items from the 2003 test that had also been used for linking in 2006 and 2009. The remaining 74 items were newly developed for PISA 2012. The 74 new items were selected from a pool of 172 newly-developed items that were tested in a Field Trial conducted in all countries in 2011, one year prior to the Main Survey. The 40 items comprising the financial literacy assessment were newly-developed for PISA 2012, and were selected from a pool of 75 items that were similarly tested in a Field Trial conducted in 2011 in countries participating in this international option. There was no new item development for reading or science, as the design requirements could be met with existing secure material.

The problem solving assessment comprised sixteen units, with a total of 42 items, representing 80 minutes of testing time in total. These items were selected from a pool of 79 newly-developed problem solving items that were tested in a Field Trial conducted in all participating countries in 2011, one year prior to the Main Survey. The instrument for the CBAM comprised 15 units, with a total of 41 items, representing 80 minutes of testing time in total. These items were selected from a pool of 86 newly-developed computer-based mathematics items that were tested in a Field Trial conducted in all participating countries in 2011, one year prior to the Main Survey. As well as the item format types referred to in relation to the paper-based assessment items, additional variants of the selected response format type were used with items that involved, for example, selection from a drop-down menu, use of "drag and drop" and use of "hot spots".

The instrument for the DRA assessment consisted of 19 items, based on 6 units, representing 40 minutes of testing time. The digital reading items were selected from the 29 items used in the DRA in PISA 2009.

In each of the computer-based assessments, units and items within units were delivered in a fixed order, or lockstep fashion. This meant that students were not able to return to an item or unit once they had moved to the next item/unit. Each time a student clicked the "Next" test navigation button, a dialog box displayed a warning that the student was about to move on to the next item and that it would not be possible to return to previous items. At this point students could either confirm that they wanted to move on or cancel the action and continue with the item they had been viewing.

The assessment items for problem solving and computer-based mathematics each make use of only one screen of stimulus material, but the stimulus used in the digital reading assessment comprises digital texts with the structures and features of websites, e-mails, blogs and so on. In the case of the DRA, then, lockstep delivery enabled test developers to specify the starting browser page for each item. This meant that all students began in the same place within the stimulus and, if they had previously navigated through a series of less relevant pages, did not have to spend time finding their way to an appropriate page to begin the item task.

Item formats employed with paper-based cognitive items were either selected response or constructed response. Selected response items were either standard multiple-choice with four (or in a small number of cases, five) responses from which students were required to select the best answer, or complex multiple-choice presenting several statements for each of which students were required to choose one of two or more possible responses (yes/no, true/false, correct/incorrect, etc.). Constructed response items were of two broad types. Constructed response manual items required limited manual input by trained coders at the stage of processing student responses. They required students to construct a numeric response within very limited constraints, or only required a word or short phrase as the answer, and coders later to assign each response to the predefined response categories. Constructed response expert items required the use of trained expert coders to interpret observed student responses and assign them to one of the defined response categories. These items required a response to be generated by the student, with a range of possible full-credit answers.

For the computer-based cognitive items, two additional item formats were employed. The first, constructed response auto-coded, included any item in which students constructed a non-text based response. This might be done, by, for example, highlighting segments of map to show an optimal route, or dragging and dropping an object from one point to another. As the name suggests, scoring rules were defined for such items so that they could be coded automatically. The other new response format was "selected response variations". These included any item in which the student selected a response that was not multiple-choice or complex multiple-choice. This item type included drop down menu items where either a) there was more than one drop down menu; b) there was more than one possible correct response; or c) where more than one choice could be made. For example, select the best two responses from the following list.

Pencils, erasers, rulers, and in some cases calculators, would be provided to students undertaking the PISA assessment. It was recommended that calculators be provided in countries where they were routinely used in the classroom. National Centres decided whether calculators should be provided for their students on the basis of standard national practice. No test items required a calculator, but some mathematics items involved solution steps for which the use of a calculator could be of assistance to students accustomed to their use.

Development timeline and processes

Planning for mathematics item development began in September 2009, with preparation of material for a two-day meeting of test developers from each test development centre, which was held in Offenbach on 19-21 October, 2009. The meeting had the following purposes:

- to become familiar with the issues under consideration by ACER and Achieve in revising the mathematics framework for PISA 2012, especially the implications of possible changes for test development;
- to discuss the requirements for item development, including item presentation and formats, use of templates and styles and cognitive laboratory procedures and timelines;
- to discuss factors that influence item difficulty, particularly in light of the intention to develop items at the extremes of the scale (a contractual requirement);
- to be briefed on detailed guidelines, based on experience from the first four PISA administrations, for avoiding potential translation and cultural problems when developing items; and
- to review sample items prepared for the meeting by each of the test development centres.

The meeting reviewed documentation prepared by ACER to guide all parts of the process for the development of cognitive items: the calling for submissions from participating countries, writing and reviewing items, carrying out cognitive laboratory activities and pilot tests of items and conducting an extensive Field Trial, producing final source versions of all items in both English and French, preparing coding guides and coder training material, and selecting and preparing items for the Main Survey, all in time to distribute material to PISA National Centres in each participating country well in advance of the commencement of the Main Survey in March 2012. The main phase of test development finished when the items were distributed for the Field Trial in December 2010. During this 15-month period, intensive work was carried out writing and reviewing items, and on various cognitive laboratory activities. The Field Trial for most countries took place between March and August 2011, after which items were selected for the Main Survey and distributed to countries in December 2011.

The material from which the new mathematics items were developed originated from three main sources. First, the National Centres from participating countries submitted a large number of items or ideas for items, some 500 in total including about 400 intended for paper-based delivery and about 50 intended for computer delivery. Material was

submitted by twenty different National Centres (Canada, Colombia, the Czech Republic, France, Greece, Israel, Italy, Korea, Macao-China, Mexico, the Netherlands, Portugal, Serbia, Shanghai-China, Singapore, Spain, Switzerland, Chinese Taipei, Uruguay and the United States). Second, the members of the Mathematics Expert Group and Consortium staff working with that group contributed a small pool of items, many of which were designed to expand the volume of relatively easy material available for selection. Third, the teams of professional item writers engaged by ACER to develop material provided a significant volume of original material, in addition to the development work those teams carried out to refine submitted material.

The development timeline for the problem solving items was similar to that for mathematics, although heavy involvement of test development centres outside ACER occurred at a slightly later point in the development process. The items for the PISA 2012 problem-solving assessment came from two sources: the PISA international Consortium and national submissions. After initial development work by the test development centres, the Problem-Solving Expert Group that developed the PISA 2012 framework reviewed materials to ensure that they reflected the defined construct of problem-solving competence. Small-scale cognitive laboratory activities were conducted, and the items were reviewed by National Centres and field tested.

First phase of development

Typically, the following steps were taken in the first phase of the development of mathematics items. A similar process, simplified and shortened in some cases, was followed in the other (minor) domains for which new item development was needed. The steps are described in a linear fashion, but in reality they were often negotiated in a cyclical fashion, with items going through the various steps more than once.

Initial preparation

At the early stages of test development, test developers in each of the Consortium test development centres found potential material and exchanged it with one or more other centres (in English translation if necessary) to ascertain whether colleagues agreed that it was worth developing further, or they worked with material that had originated in national item submissions that had been assigned to them for development. The material was formatted even at this early stage in a manner similar to that planned for the final presentation.

For material that was judged worth pursuing, test developers prepared units in both English and their native language in a standard format, including stimulus, several items (questions), and a proposed coding guide for each item. Items were then subjected to a series of cognitive laboratory activities: item panelling (also known as item shredding or cognitive walkthrough), cognitive interviews, and pilot or pre-trial testing (also known as cognitive comparison studies).

Local item panelling

Each unit first underwent extensive scrutiny at a meeting of members of the originating test development team. This stage of the cognitive laboratory process typically involved item writers in a vigorous analysis of all aspects of the items from the point of view of a student, and from the point of view of a coder.

Items were revised, often extensively, following item panelling. When substantial revisions were required, items went back to the panelling stage for further consideration.

Cognitive interviews

Many units were then prepared for individual students or small groups of students to attempt. For paper-based material a combination of think-aloud methods, individual interviews and group interviews was used with students to ascertain the thought processes typically employed as students attempted the items. For computer-based items, all cognitive interviews were conducted individually, using either audio-recording of responses or dual administration, with one researcher interacting with the student and a second researcher observing and recording navigation behaviour.

Items were revised, often extensively, following their use with individuals and small groups of students. This stage was particularly useful in clarifying the wording of questions, and gave information on likely student responses that was used in refining the response coding guides.

Local pilot testing

As the final step in the first phase of print item development for several of the items, sets of units were piloted with several classes of 15-year-olds. As well as providing statistical data on item functioning, including the relative difficulty of items,

this enabled real student responses derived under formal test conditions to be obtained, thereby enabling more detailed development of coding guides.

Pilot test data were used to inform further revision of items where necessary or sometimes to discard items altogether. Units that survived relatively unscathed were then formally submitted to the test development manager to undergo their second phase of development.

Second phase of development

The second phase of item development began with the review of each unit by at least one test development team that was not responsible for its initial development. Each unit was then included in at least one of a series of pilot studies with a substantial number of students of the appropriate age.

International item panelling

The feedback provided following the scrutiny of items by international colleagues often resulted in further improvements to the items. Of particular importance was feedback relating to the operation of items in different cultures and national contexts, which sometimes led to individual items or even whole units being discarded. Surviving units were considered ready for further pilot testing and for circulation to National Centres for review.

International pilot testing

For each pilot study, test booklets were formed from a number of units developed at different test development centres. These booklets were trial tested with several whole classes of students in several different schools. Field-testing of this kind mainly took place in schools in Australia because of translation and timeline constraints. Sometimes, multiple versions of items were trialled and the results were compared to ensure that the best alternative form was identified. Data from the pilot studies were analysed using standard item response techniques.

Many items were revised, usually in a minor fashion, following review of the results of pilot testing. If extensive revision was considered necessary, the item was either discarded or the revised version was again subject to panelling and piloting. One of the most important outputs of this pilot testing was the generation of many student responses to each constructed-response item. A selection of these responses was added to the coding guide for the item to further illustrate each response category and provide more guidance for coders.

National item submissions

An international comparative study should ideally draw items from as many participating countries as possible to ensure wide cultural and contextual diversity. A comprehensive set of guidelines, was developed to encourage and assist national submission of items. The document *Item Development for PISA 2012 and Item Submission Guidelines* was distributed to PISA 2012 National Project Managers in March 2010.

The guidelines described the scope of the item development task for PISA 2012, the arrangements for national submissions of items and provided sample items. In addition, the guidelines contained a detailed discussion of item requirements and an overview of the full item development process for PISA 2012.

To assist countries in submitting high quality and appropriate material, ACER conducted a one-day mathematics item development workshop for interested National Centres at the end of the first meeting of National Project Managers (NPMs) for PISA 2012, in March 2007. It was attended by individuals from most National Centres. The due date for national submission of items was 31 May 2010 for problem solving, and 1 June 2010 for mathematics, as late as possible given Field Trial preparation deadlines. Items could theoretically be submitted in any language, but in many cases the preliminary development work that occurred in country concluded with the preparation of an English language version prior to submission. Countries were urged to submit items as they were developed, rather than waiting until close to the submission deadline. It was emphasised that before items were submitted they should have been subject to some cognitive laboratory activities involving students, and revised accordingly. For mathematics, an item submission form was provided with the guidelines and a copy had to be completed for each unit, indicating the source of the material, any copyright issues, and the framework classifications of each item.

Approximately 450 items were submitted by PISA National Centres for consideration by the international contractor’s test development teams. These items came from about 20 different countries. Some submitted units had already undergone significant development work. Others were in a less developed state. All submitted material was initially reviewed by the

test development co-ordinator at ACER, to check for consistency with the framework, to identify material that was repetitive (for example, to identify instances where two different National Centres had submitted material that was very similar, or that was too similar to material already in development) or that may have been unsuitable for other reasons (such as being too ephemeral, or sensitive on cultural grounds). Where material was deemed suitable at this initial screening stage, it was assigned to one of the test development teams, after which the processes described earlier were applied.

National review of items

In July 2010, National Project Managers (NPMs) were given a set of item review guidelines to assist them in reviewing cognitive items and providing feedback, using an online review and feedback system that was developed by ACER for this purpose. Bundles of items were made available progressively through 2010 as item development proceeded, with item bundles being released in March, April, July, and two in August 2010. A central feature of those reviews was the requirement for national experts to rate items according to various aspects of their relevance to 15-year-olds, including whether they related to material included in the country's curriculum, their relevance in preparing students for life, how interesting they would appear to students and their authenticity as real applications of mathematics. Corresponding feedback categories were used for the other domains. NPMs were also asked to identify any cultural concerns or other problems with the items, such as likely translation or coding difficulties, and to give each item an overall rating for retention in the item pool. For items intended for computer delivery (CBAM and problem solving), feedback was also sought on the likely demands related specifically to general computer use and familiarity that would be essentially unrelated to the cognitive objectives of the items.

For each bundle, a series of reports was generated summarising the feedback from National Project Managers. The feedback frequently resulted in useful input to the international contractor's test development teams in its task of further revising the items. In particular, cultural issues related to the potential operation of items in different national contexts were highlighted and sometimes, as a result of this, items had to be discarded. Summaries of the ratings assigned to each item by the NPMs were used extensively in the selection of items for the Field Trial.

International item review

As well as the formal, structured process for national review of items, cognitive items were also considered in detail, as they were developed, at meetings of the PISA MEG that took place in 2010 and 2011.

In addition, as mentioned earlier Achieve conducted an independent external validation study in relation to the mathematics items selected for use in the Field Trial, to assess the extent to which they were a proper reflection of the objectives and constraints specified in the mathematics framework. The conclusion in the report of the validation study was:

> *"... that the items represent the framework well, and cover the mathematics expected of 15-year-olds at an appropriate breadth and depth. Also, assuming the selection of operational items from this field test pool addresses concerns voiced by the external validation panel, they agreed that PISA 2012 will assess the construct of mathematical literacy as defined in the framework."*

Preparation of dual (English and French) source versions

Both English and French source versions of all paper-based test instruments were developed and distributed to countries as a basis for local adaptation and translation into national versions. An item-tracking database, with web interface, was used by both test developers and Consortium translators to access items. This ensured accurate tracking of the English language versions and the parallel tracking of French translation versions, ensuring synchronisation of the two source versions.

Part of the translation process involved a technical review by French subject experts, who were able to identify issues with the English source version related to content and expression that needed to be addressed immediately, and that might be of significance later when items would be translated into other languages. Many revisions were made to items as a result of the translation and technical review process, affecting both the English and French source versions. This parallel development of the two source versions assisted in ensuring that items were as culturally neutral as possible, identified instances of wording that could be modified to simplify translation into other languages, and indicated where additional translation notes were needed to ensure the required accuracy in translating items to other languages.

Field testing

The PISA Field Trial was carried out in all countries with the implementation occurring for the majority of countries in the first half of 2011. An average of over 200 student responses to each item was collected in each country. During the Field Trial, the Consortium set up a coder query service. Countries were encouraged to send queries to the service so that a common adjudication process was consistently applied to all coders' questions about constructed-response items. Between July and November 2011, the test development centres, the mathematics, problem solving and financial literacy expert groups and National Centres reviewed the Field Trial data to support the identification of a proposed selection of Field Trial items for the Main Survey.

Field Trial item selection

A total of a 474 mathematics items (344 paper-based and 130 computer-based) were circulated to National Centres for review from early March to late August 2010. Seventy-four of those (65 paper-based and 9 computer-based) had originated from national submissions.

From that pool of 474 items, 172 paper-based items were selected to supplement the pre-existing 36 link items, and 86 computer-based items were selected, for inclusion in the Field Trial. The selection of those items took into account a number of factors: the rating of items by national experts (their priority for inclusion) as part of their review of the item bundles, other item feedback from National Centres bearing on item quality and acceptability, the preferences of expert group members based largely on the fit of items to the objectives and definitions of the framework, data derived from cognitive laboratories and small-scale pilot activities including data on the expected difficulty of items, and the need to balance the selection against the framework's test specification.

A similar selection process occurred for the problem solving items, where 79 items were selected for inclusion in the Field Trial; and likewise for financial literacy, where 75 items were selected.

For the paper-based reading and science components of the Field Trial, material was used in intact clusters from previous PISA administrations (with the exception of one reading unit replaced as mentioned earlier); and likewise for the digital reading component, which used intact material from the 2009 digital reading assessment.

Field Trial design

Paper-based assessment

The Field Trial design for the paper-based assessment comprised 17 clusters of mathematics items (denoted PM1 to PM17), 3 clusters of reading items (PR1 to PR3) and 3 clusters of science items (PS1 to PS3).

Clusters PM1, PM2 and PM3 were intact clusters that had been used in PISA 2003, 2006, and 2009 comprising 36 link items (in 25 units). The 172 new mathematics items (from 62 units) were allocated to 14 clusters, PM4 to PM17.

PR1 and PR2 were two intact reading clusters from PISA 2006 and PR3 was an almost intact cluster from 2006 but with one three-item unit inserted in place of material that had to be replaced. These three clusters comprised 44 items (13 units). PS1, PS2 and PS3 were 3 intact science clusters comprising 53 items (18 units) selected from the 2006 survey.

Material for the optional financial literacy component comprised 75 items placed in four clusters. In addition, the Field Trial design included a one-hour test booklet comprising one mathematics cluster, a half cluster of reading material and a half cluster of science material, for special educational needs students. Items in these clusters were selected taking into account their suitability for students with special educational needs.

Ten regular two-hour booklets, each comprising four clusters, were administered in the Field Trial. Each cluster was designed to take up 30 minutes of testing time, thus making up booklets with two hours' worth of testing time. New mathematics clusters appeared once in the first half of a booklet and once in the second half, in booklets 1 to 8, and were administered in all participating countries. The mathematics, reading and science link material appeared in booklets 9 and 10; these booklets were administered only in countries participating in PISA for the first time in 2012. Figure 2.5 shows the Field Trial design for the paper-based assessment.

Two one-hour booklets were administered in the Field Trial to support the testing of sampling and operational procedures in schools having students with special educational needs, one for students in the regular sample (labelled BUH in Figure 2.5), and one for students in the sample for the financial literacy international option (labelled BFUH).

The booklets used were identical to those that had been used in the PISA 2009 test booklet rotation design. Booklet BUH comprised a reading cluster labelled in Figure 2.5 as PRUH, and two half clusters (one for each of mathematics and science) labelled as PMUH and PSUH. Exactly the same clusters were used in the BFUH booklet.

■ Figure 2.5 ■

Allocation of item clusters to test booklets for Field Trial

Booklet ID	Cluster				Booklet set for:
B1	PM4	PM12	PM13	PM6	All participating countries
B2	PM5	PM13	PM14	PM7	All participating countries
B3	PM6	PM14	PM15	PM8	All participating countries
B4	PM7	PM15	PM16	PM9	All participating countries
B5	PM8	PM16	PM17	PM10	All participating countries
B6	PM9	PM17	PM1	PM11	All participating countries
B7	PM10	PM1	PM2	PM4	All participating countries
B8	PM11	PM2	PM12	PM5	All participating countries
B9	PM3	PS1	PS2	PS3	Only new countries
B10	PR1	PR2	PR3	PM3	Only new countries
BFL1	PF1	PF2	PF3	PF4	
BFL2	PF4	PF3	PF2	PF1	
BUH	PRUH	PMUH/PSUH			
BFUH	PRUH	PMUH/PSUH			

Computer-based assessment

The 86 computer-based mathematics items were arranged in eight clusters each designed to occupy 20 minutes of test time, and these were administered in pairs in eight test forms, hence each form occupied 40 test minutes.

The 79 Field Trial items for problem solving were also arranged in eight twenty-minute clusters, and these were also administered in pairs in eight test forms.

Two twenty-minute clusters of computer-based reading material were formed from the 18 items, and delivered in two test forms.

Dispatch of Field Trial instruments

Field Trial instruments were dispatched to PISA National Centres in stages during the period from late October to December 2010 as they reached their final form.

Final versions of material for computer delivery were released in the online translation management system in October 2010. Final English and French paper-based source versions of the new mathematics Field Trial units were distributed to National Centres in two batches, the first in November 2010 (along with the financial literacy material), and the second in early December 2010. All consolidated final source versions of booklets (in English and French) and forms (in English) were distributed on 22 December 2010. All material could also be downloaded from the PISA website from the time of dispatch.

As material became available, National Centres commenced the process of preparing national versions of all units, clusters and booklets. All items went through an extremely rigorous process of adaptation, translation and external verification in each country to ensure that the final test forms used were equivalent. That process and its outcomes are described in Chapter 5.

Field Trial coder training

Following final selection and dispatch of items to be included in the Field Trial, various documents and materials were prepared to assist in the training of personnel who would lead the coding of student responses in each PISA country. International coder training sessions for mathematics, reading, science, problem solving and financial literacy were conducted in February 2011. For the paper-based assessments, consolidated coding guides were prepared, in both English and French, containing all those items that required manual coding. The guides emphasised that coders were to code rather than score responses. That is, the guides defined different kinds of possible responses to each item, which did not all necessarily receive different scores. A separate training workshop document in English only was also produced for each paper-based domain. These workshop documents contained additional student responses to the items that required manual coding, and were used for practice coding and discussion at the coder training sessions. Corresponding training

material was also prepared for the computer-based components. Coding of response to computer-based items was carried out in an online coding system developed for the purpose. Explanatory material guided the use of the system as well as showing how manually coded items should be treated, for each of problem solving, mathematics and reading.

Countries sent representatives to the training sessions. Open discussion of how the workshop examples should be coded was encouraged and showed the need to introduce a small number of amendments to coding guides. These amendments were incorporated in a final dispatch of coding guides and training materials in March 2011. Following the international training sessions, National Centres conducted their own coder training activities using their verified translations of the consolidated coding guides. The support materials for coding prepared by the Consortium included a coder recruitment kit to assist National Centres in recruiting people with suitable qualifications to fill the role of expert coder.

Field Trial coder queries

The Consortium provided a coder query service to support the coding of constructed-response items in each country. When there was any uncertainty as to the code most appropriate to a particular observed item response, National Centres were able to submit queries by e-mail to the query service, and these were immediately directed to the relevant Consortium expert. Considered responses were quickly prepared, ensuring greater consistency in the coding of responses to items.

The queries with the Consortium's responses were published periodically on the PISA website. The queries report was regularly updated as new queries were received and processed. This meant that all national coding centres had prompt access to an additional source of advice about responses that had been found problematic in some sense. Coding supervisors in all countries found this to be a particularly useful resource though there was considerable variation in the number of queries that they submitted. Over successive PISA administrations, the accumulated coder queries have provided an excellent source of additional examples for the coding guides and training materials.

Field Trial outcomes

Extensive analyses were conducted on the Field Trial cognitive item response data, and included the standard *ACER ConQuest* item analysis (item fit, item discrimination, item difficulty, distractor analysis, mean ability and point-biserial correlations by coding category, item omission rates, and so on), as well as analyses of gender-by-item interactions and item-by-country interactions. In reviewing those statistics, for example, response categories needed to be well ordered according to the average abilities of students giving each response; the point-biserial correlation for the key category should be positive, and for the other categories much smaller or negative; the fit of items should be near to 1. These data would be vital information to be used in the selection of items for use later in the Main Survey. In addition, the coding of partial credit items was reviewed. In some cases, the collapsing of categories was recommended.

Consortium analysts routinely examined all items for evidence of Differential Item Functioning (DIF), whereby different subsets of the assessed population (for example, different gender groups, country or language groups) when matched for ability, found the items differentially difficult. Any such cases were carefully examined to determine whether wording, translation or other factors in the presentation of the item may have contributed, and if so whether the issue could be resolved through some minor adjustment of the item, or could not easily be resolved in which case the item was set aside as unsuitable for selection in the Main Survey item pool.

The parts of each complex multiple-choice item were also analysed separately and this led to some parts being dropped though the item itself was retained.

National review of Field Trial items

A further round of national item review was carried out in the online item review system, this time informed by the experience at National Centres of how the items had worked in the Field Trial in each country. A document, *Item Review Guidelines*[2] was produced to assist national experts to focus on the most important features of possible concern. In addition, NPMs were asked to assign a rating from 1 (low) to 5 (high) to each item to indicate its priority for inclusion in the Main Survey. A high proportion of participating countries completed this review of the Field Trial items.

A comprehensive Field Trial review report also was prepared by all NPMs, for both the paper-based and computer-based assessments. These reports included a further opportunity to comment on particular strengths and weaknesses of individual items identified during the translation and verification process and during the coding of student responses.

MAIN SURVEY PREPARATION, IMPLEMENTATION AND FOLLOW-UP

Main Survey item selection

The expert groups for mathematics, problem solving and financial literacy met in Melbourne in September 2011 to review all available material and recommend which items should be included in the Main Survey instruments.

The expert groups considered the pool of items (new items, and in the case of mathematics, items to be used to link 2012 outcomes to those of previous PISA administrations) that had been tested in the recent Field Trial and had performed adequately from a technical measurement perspective on the basis of the item statistics referred to in the previous section, and using criteria established in previous PISA survey analyses that are also referred to in Chapters 9 and 12 of this volume. The available items were evaluated by the expert groups in terms of their substantive quality, fit to framework, range of difficulty, National Centre feedback, and durability.

The selection of items to be proposed for inclusion in the Main Survey instruments had to satisfy the following conditions:

- the psychometric properties of all selected items had to be satisfactory (according to the criteria referred to above and in Chapters 9 and 12);
- items that generated coding problems in the Field Trial had to be avoided unless those problems could be properly addressed through modifications to the coding guides;
- items given high priority ratings by National Centres were to be preferred, and items with lower ratings were to be avoided;
- the major framework categories had to be populated as specified in the relevant framework; and
- there had to be an appropriate distribution of item difficulties, broad enough to generate useful measurement data at both extremes of the anticipated ability distribution of sampled students across all participating countries.

Recommended selections of items for mathematics (both the paper-based and computer-based components), problem solving and financial literacy were presented to a meeting of National Project Managers in October 2011 for their review and endorsement. Final recommendations were presented to the PISA Governing Board at its meeting in Israel in October 2011 for endorsement.

Characteristics of the mathematics item set used in the Field Trial, and the set used in the Main Survey, for both the paper-based and computer-based components, are summarised in Figure 2.6 showing the distribution of items in relation to the various categories specified in the framework.

■ Figure 2.6 ■

Mathematics item counts (Field Trial and Main Survey) by framework category

Framework category		Link items	New items			
			Paper-based		Computer-based	
			Field Trial	Main Survey	Field Trial	Main Survey
Content	Change and relationships	9	46	20	22	11
	Quantity	11	44	18	26	9
	Space and shape	9	42	18	19	12
	Uncertainty and data	7	40	18	19	9
Process	Formulate	11	42	22	16	9
	Employ	14	76	35	41	22
	Interpret	11	54	17	29	10
Context	Occupational	3	40	21	23	9
	Personal	5	50	16	22	13
	Public	14	42	15	17	11
	Scientific	14	40	22	24	8
Format type	Simple multiple choice	10	47	22	19	8
	Complex multiple choice	7	19	6	12	4
	Constructed response (automatic)				42	22
	Constructed response (expert)	8	60	23	9	4
	Constructed response (manual)	11	46	23		
	Constructed response (variations)				4	8

The item counts for mathematics, problem solving, reading, science and financial literacy (in each of the Field Trial and Main Survey) are presented in Figure 2.7.

■ Figure 2.7 ■

Item counts (Field Trial and Main Survey) by domain and delivery mode

Domain	Field Trial	Main Survey
Mathematics (paper-based)	208	110
Mathematics (computer-based)	86	41
Problem solving (computer-based)	79	42
Reading (paper-based)	44	44
Reading (computer-based)	18	18
Science (paper-based)	53	53
Financial literacy (paper-based)	75	40

Dispatch of Main Survey instruments

After finalising the Main Survey item selection, final forms of all selected items were prepared. This involved minor revisions to items and coding guides based on detailed information from the Field Trial, and the addition of further sample student responses to the coding guides.

French translations of all selected items were then updated. For the paper-based material, clusters of items were formatted, and booklets were formed in accordance with the Main Survey rotation design shown previously in Figure 2.2. For the computer-based material, the release of units included both digital versions of the units, and paper-based coding guides. English and French versions of all material were made available to National Centres in several dispatches, on 2 September (link clusters), 24 November and 5 December (new paper and computer-based units) and 20 December 2011 (new clusters and all booklets).

Main Survey coder training

Consolidated coding guides were prepared, in both English and French, containing all the items that required manual coding. These were dispatched to National Centres on 25 January 2012. In addition, the training materials prepared for Field Trial coder training were revised with the addition of student responses selected from the Field Trial coder query service.

International coder training sessions for reading, mathematics and science were conducted in Salzburg, Austria in February 2012. As had been the case for the Field Trial, it was apparent at the training meeting that a small number of clarifications were needed to make the coding guides and training materials as clear as possible. Revised coding guides and coder training material for both paper-based assessments and computer-based assessments were prepared and dispatched early in March 2012.

Main Survey coder query service

The coder query service operated for the Main Survey across all test domains. Any student responses that were found to be difficult to code by coders in National Centres could be referred to the Consortium for advice. The Consortium was thereby able to provide consistent coding advice across countries. Reports of queries and the Consortium responses were made available to all National Centres via the Consortium website, and were regularly updated as new queries were received.

Review of Main Survey item analyses

Upon reception of data from the Main Survey testing, extensive analysis of item responses was carried out to identify any items that were not capable of generating useful student achievement data. Such items could be removed from the international dataset, or in some cases from particular national datasets where an isolated problem occurred. One mathematics item was removed from the international data set as a result of this analysis. Further details on the outcomes of the analysis of Main Survey item data are provided in Chapter 12.

Released items

Several PISA items were released into the public domain at the time of publication of the PISA 2012 results, to illustrate the kinds of items used in the PISA assessment. Two intact clusters from the paper-based mathematics component of the

Main Survey, comprising 26 items, were released, along with a further 30 paper-based items that had been used in the Field Trial but were not selected for inclusion in the Main Survey item set. A further 11 mathematics items were released, from a cluster that had been used in the PISA 2006 administration but had subsequently been held in reserve. The items are available for download from the PISA website: *http://www.oecd.org/pisa/pisaproducts/*.

In addition, ten items from three units used in the computer-based mathematics component were released to supplement four units that had been put in the public domain prior to the assessment, along with four units of problem solving material to supplement the two that had been released earlier. Three additional reading units (to supplement the seven sample items previously posted) were added to the public website set up for this purpose. All of these computer-based items can be seen at *www.oecd.org/pisa*.

Some of these released paper-based items, including ten individual financial literacy items from the Field Trial that were not included in the Main Survey, were included in the publication *PISA 2012 Assessment and Analytical Framework: Mathematics, Reading, Science, Problem Solving and Financial Literacy* (OECD, 2013), and some were used for illustrative purposes in the OECD international report of the *PISA 2012 Results* (OECD, 2014).

No new reading or science material was released after the 2012 survey administration.

Notes

1. One of those items was deleted internationally as a result of errors detected in the coding of responses.

2. Technical reference documents are available on the OECD PISA website: *www.oecd.org/pisa*.

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3

Context Questionnaire Development

INTRODUCTION

The goal of the PISA background instruments is to gather data that can help policy makers and educators understand why and how students achieve certain levels of performance. PISA questionnaires must cover the most important antecedents and processes of student learning at the individual, school, and system level. The questionnaires also allow the collection of non-cognitive student performance outcomes such as student attitudes, interests, motivations, and beliefs.

At the same time, with the programme undertaking its fifth assessment, a number of points regarding the PISA context questionnaires required attention, including:

- Developing a sustainable framework for the context questionnaires that would ensure the monitoring of essential contextual characteristics over time while at the same time enabling new topics to be incorporated.
- Addressing questions regarding the cross-cultural comparability of measures in the context questionnaires.
- Transitioning the context questionnaires from paper administration to online administration mode.
- Updating the coding of parental occupation according to the 2008 International Standard Classification of Occupations (ISCO-08) from its 1988 version to the 2008 version.

In addition, the Consortium set itself the challenge of two further innovations in PISA 2012:

- the expanded measurement of Opportunity to Learn (OTL); and
- the rotation of the Student Context Questionnaire.

This chapter provides an overview of the questionnaires and their development process, while Chapter 16 describes questionnaire index construction and Chapter 17 describes the research that was undertaken during questionnaire construction and validation.

A SUSTAINABLE FRAMEWORK FOR THE PISA CONTEXT QUESTIONNAIRES

For PISA 2012, the conceptual framework for the context questionnaires was published together with the assessment frameworks for mathematics, reading, science, problem solving and financial literacy. Therefore this section provides a summary of the context questionnaire framework only, with the interested reader referred to further details in OECD (2013), *PISA 2012 Assessment and Analytical Framework: Mathematics, Reading, Science, Problem Solving and Financial Literacy*. The framework for the context questionnaires in PISA 2012 outlines how PISA can be developed further as a sustainable database for educational policy and research. To this end, the framework starts with a review of the general purpose and policy relevance of PISA. Three types of policy-relevant "products" are identified:

- ***Indicators*** monitor the functioning, productivity and equity of education systems. PISA-based indicators refer to cognitive outcomes as well as non-cognitive outcomes such as attitudes, beliefs, motivation and learning-related behaviour, the latter being measured within the Student Questionnaire.
- PISA provides ***knowledge*** on individual, school and system-level factors that determine educational effectiveness. The programme reports representative, reliable data on factors that, according to previous research, are expected to impact student achievement. In addition to describing these factors, PISA estimates their direct and indirect relationships to student performance and other outcomes. Thus, it helps to understand how educational outcomes are produced.
- Each PISA assessment updates the sustainable, comparative ***database*** that allows researchers world-wide to study policy-oriented questions. PISA provides a data source for the study of educational contexts in general (e.g. how family, school and out-of-school education interact) and the study of educational variables in economic and sociological contexts (e.g. the relationship between demographics, economic wealth, economic growth and human resources).

Some of the relevant factors in understanding student performance, attitudes, and behaviours, and the functioning of education systems are straightforward (such as demographic variables, previous educational career choices, instructional time, and class size), some have been well established in previous PISA assessments (such as student socio-economic status, cognitive strategies, school-level decision-making), while others have proven to be less easily addressed within the PISA design (e.g. accountability policies at the system level, teacher variables, aspects of the classroom learning environment, or out-of-school activities). Choosing among the many variables that might be incorporated into the design is a complex process, directed by the priorities that countries have set for the study, but also informed by educational research.

In its Chapter 6 section on "The general knowledge base: Research in educational effectiveness", the framework outline shows that the student questionnaire, the school questionnaire and the international options are rooted in well-established research instruments (OECD, 2013). Effectiveness factors can roughly be classified as being either input or

processes. Input factors are mostly related to the individual's social and personal background. Also, structural features like school size and funding are treated as inputs. Processes include learning and teaching as core processes with variables designed to capture their quantity and quality. Moreover, professional activities by teachers and principals as well as school policies and practices are classified as process variables. Figure 3.1 provides an overview of input, process, and outcome factors that are covered in the PISA 2012 Questionnaire Design.

■ Figure 3.1 ■

Taxonomy of educational outcomes and predictive factors

	Input	Processes	Outcomes
Students	Gender, grade level, socio-economic status	Attendance/truancy	Mathematical performance
	Educational career, grades	Outside-class activities - e.g. participation in after school programmes	Mathematics-related attitudes, beliefs and motivation
	Immigration background Family environment and support	Motivation, engagement	General school-related attitudes (towards learning outcomes and activities) and behaviour, e.g. commitment, truancy
	ICT[1] experience, attitudes, skills	Learning and thinking strategies, test taking strategies	Learning motivation
	Openness, perseverance, problem solving styles	Learning time (including homework and private tuition)	
Classrooms	Class size, socio-economic background and ethnic composition	Opportunity to learn: Experience with various kinds of mathematical tasks, Concept familiarity Teaching practices: Teacher-directed instruction, student orientation, formative assessment and feedback Teaching quality: Classroom management/ disciplinary climate, teacher support, cognitive activation	
	Teacher education/training, expertise	Instructional time, grouping practices	
Schools	Socio-economic background and ethnic composition Affluence of the community	Achievement orientation, shared norms, leadership, teacher morale and co-operation, professional development	Promotion/retention and graduation rates
	School funding, public vs. private School size	Admission and recruitment policies, tracking, course offerings/school curriculum, evaluation	Attendance
	Parental involvement	Teacher-student relations	
Countries (Systems)	Economic wealth, social (in)equality	School funding, tracking and allocation, policies for professional teacher development, support for special needs and language minority students, hiring and certification policies	Average graduation level
	Diversity policies	Accountability and evaluation policies, locus of decision-making	

1. Information and Communication Technologies.

As PISA 2012 again has mathematics as its major domain, specific consideration has been given to issues of teaching and learning mathematics. This focus is present in three areas of the questionnaire design, as outlined in the Chapter 6 section of the Assessment Framework titled "*Learning conditions for mathematical literacy*" (OECD, 2013), namely non-cognitive outcomes, explanation of students' intentions and behaviours related to mathematics and classroom teaching.

Non-cognitive outcomes: Measures of intrinsic and instrumental motivation for Mathematics, Learning Strategies (Control vs. Elaboration vs. Memorisation), self-efficacy, self-concept, and mathematics anxiety have been taken up from PISA 2003 after careful re-evaluation of their psychometric qualities.

Explaining student intentions and behaviour related to mathematics: How confident students are about their ability to solve mathematical tasks, as well as how students value mathematics, are highly relevant factors in predicting or explaining student behaviour with regard to mathematics, e.g. course-taking and career decisions. A number of expectancy value models both in psychology and in economics have been proposed to integrate both aspects of decision-making. One such model is Ajzen's (1991) theory of planned behaviour, which states that volitional behaviour is determined by specific attitudes and subjective norms (= value component) plus perceived behavioural control (= expectancy component). In PISA 2012, a version of this model has been implemented in the Student Questionnaire. Students' attitudes and attributions, perceptions of control, and subjective norms may predict their work ethics and intentions – e.g. their desire to spend time on mathematics homework – their study behaviour and finally their mathematics performance.

Classroom Teaching: PISA 2012 aims to identify country (and probably school) level profiles in opportunities to learn. Students were confronted with carefully crafted mathematics tasks – some representing mathematical abilities and content categories as mentioned in the PISA mathematics framework, some representing more traditional tasks asking for procedural and declarative knowledge. Following each of those items, students are asked to judge whether and how often they have seen similar tasks in their mathematics lessons and in previous assessments. These measures of content exposure are complemented by several scales describing teaching practices and teaching quality.

The framework's centrepiece, however, is its aim to map out a design for the PISA context questionnaires that will be sustainable well into the future (see Chapter 6 section "*Specifying the Questionnaire Design for PISA 2012*" in OECD, [2013]). To this end, the framework puts a system in place that accommodates recurring general material that is covered in every cycle and domain-specific material (for mathematics, science, or reading literacy, respectively), that is covered every third cycle, thus allowing for trend analyses of general as well as domain-specific issues. In addition, the framework's system also allows for thematic extensions and specific foci to enable PISA to anticipate and incorporate new material or topics of interest to its audience. The following types of measures are differentiated:

(I) General variables (for all cycles)

- Student-level inputs (grade, gender, parental education and occupation, family wealth, educational resources, cultural possessions, immigration status, heritage language, age on arrival in country, family support).
- School-level contexts and inputs (community size, resources, qualifications of teaching staff).
- School-level processes (decision-making, admission policies, assessment and evaluation policies, professional development, teacher engagement/morale, teacher-student relations, parental involvement).
- Instructional processes (learning time, disciplinary climate, teacher support).
- General non-cognitive outcomes – Commitment to learning (behavioural: truancy; personal goal: educational aspirations; motivational: learning engagement, affective: sense of belonging).

(II) Domain-specific trend variables (for major domain only, included every 9 years)

- Domain-specific non-cognitive outcome variables (strategies and metacognition, domain-related beliefs, self-related beliefs, motivation).
- Domain-specific processes variables (Opportunity To Learn, teaching practices, teaching quality, system- and school-level support).

(III) Thematic extension variables (extensions within individual cycles)

- International options (e.g. in 2012, educational career; ICT familiarity).
- Context variables for additional domains (e.g. ICT-related experiences relevant for computer-based problem solving).
- Descriptive and explanatory variables for specific reports (e.g. in 2012: mathematics-related motivations and intentions based on the theory of planned behavior).
- Malleable variables at the school level (e.g. tracking policies, teacher certification) that are specifically selected for descriptive purposes or for causal inference.

(IV) System-level data, mainly gathered outside of PISA

- Output of educational institutions (e.g. certificates).
- Financial and human resources invested into education.
- Access to and participation in education.
- Learning environment and organisation of schools.

An appropriate balance between (I), (II), (III), and (IV) is considered crucial for the overarching design of PISA questionnaires, and for the long term success of the PISA programme. In order to establish valid and reliable trends at the country level, it is important to implement a constant set of general variables in all cycles both for the calculation of proficiency estimates and as major reporting variables. Thus, these context and input background variables should not change. In order to provide trend information on non-cognitive outcomes and mathematics-related context/process variables, PISA 2012 retained as many variables that were used in the Student and School Questionnaires in 2003 as possible, unless they were shown not to work cross-culturally or not to account for differences in outcomes. Figure 3.2 provides an overview of the mathematics-specific indices in the student questionnaire that provided trend information between 2003 and 2012.

■ Figure 3.2 ■

Student Questionnaire – Mathematics-specific trend scales 2003-2012

Scale name 2003/2012	Scale label
General and mathematics processes	
BELONG*	Sense of belonging to school
STUREL	Student-teacher relations at school
DISCLIM	Disciplinary climate in the mathematics classroom
TEACHSUP	Teacher support in the mathematics classroom
Non-cognitive outcomes – Self and mathematics related cognitions	
ANXMAT	Mathematics anxiety
ATSCHL	Attitudes towards school: Learning outcomes
INSTMOT	Instrumental motivation to learn mathematics
INTMAT	Interest in and enjoyment of mathematics
MATHEFF	Mathematics self-efficacy
SCMAT	Mathematics self-concept

*This scale has been extended from 6 to 9 items in 2012. Trend analyses should only involve the 6 common items (i.e. ST87Q01 to ST87Q06).

CROSS-CULTURAL COMPARABILITY OF MEASURES IN THE CONTEXT QUESTIONNAIRES

One of the major challenges of an international study such as PISA is the cross-cultural validity and applicability of all instruments. In PISA 2012, the phenomenon that a number of non-cognitive student context constructs had been shown to be linked to performance in unexpected ways was given much thought and attention during the development phase of the context questionnaires (Kyllonen, Lietz and Roberts, 2010). More specifically, at the between-country level, data from previous cycles were such that countries with higher performance levels in a subject showed less positive attitudes towards that subject whereas more positive attitudes were recorded for lower-performing countries (Van de gaer and Adams, 2010; Van de gaer et al., 2012). Cross-cultural difference in response styles were considered to be – at least part of – the reason for this phenomenon.

Cross-cultural differences in response styles have been considered to represent a serious source of bias in international surveys that use Likert items. Several types of response styles – including extreme, central, acquiescent and disagreement response styles – have been described (e.g. Greenleaf, 1992; Clarke, 2000; Johnson et al., 2005). All of them can make it difficult to distinguish authentic cultural differences from “stylistic” biases in respondent behaviour (Van de Vijver and Poortinga, 1997; van Hemert, Poortinga and van de Vijver, 2007).

Proposed explanations of differences in response styles include the assumption of frame-of-reference effects whereby responses to attitude (or other) questions might differ systematically depending on which frame of reference (either across countries or across sub-groups within countries) is applied. These frames-of-reference include so-called “cultural macro values” (e.g. Hofstede, 2001; Schwartz, 2006; Triandis et al., 1988), the “Big Fish Little Pond Effect” (for an analysis using PISA 2000 data see Marsh and Hau, 2003), and social desirability (Holtgraves, 2004).

Three approaches, although intertwined, were identified in PISA 2012 to address this phenomenon. First, the phenomenon could be considered to reflect genuine differences between countries whereby some countries or cultural groups might have more positive attitudes regardless of the fact that the related actual context or outcome of interest is worse than in other countries. Second, it could be regarded as a measurement issue in that the measures or item types employed accentuate differences in response styles between countries and cultural groups. Therefore, it would be desirable to pursue measures that would be less affected by different response styles. Third, it could be considered that this phenomenon could be adjusted for through the application of different methods during the analysis stage (see, for example, Van de gaer and Adams, 2010).

In PISA 2012, the second approach was pursued further and four new item formats were introduced to the PISA 2012 Student Questionnaire, namely anchoring vignettes, signal detection debiasing based on the overclaiming technique, forced choice items, and Situational Judgment Tests (SJTs).

Anchoring Vignettes

The first of the new methods was an alternative scoring of Likert-type items based on so-called anchoring vignettes (King and Wand, 2007; Hopkins and King, 2010). The anchoring vignettes approach has been used for making cross-country comparisons in various fields of research (Kapteyn, Smith and Van Soest, 2007; Salomon, Tandon and Murray, 2004; Kristensen and Johansson, 2008) but PISA 2012 was the first educational large-scale assessment to use the technique.

Two sets of so-called anchoring vignettes (see Figures 3.3 and 3.4) were included in the PISA 2012 Student Questionnaire to allow for alternative scoring of self-report items based on students' defined standards when using the 4-point agreement scale (strongly agree – agree – disagree – strongly disagree).

Each of these vignettes described behaviours of a hypothetical mathematics teacher that were indicative of lower or higher levels of classroom management (Figure 3.3) or teacher support (Figure 3.4), respectively. Each vignette combined several behavioural aspects. Students read the vignettes and were asked to indicate their level of agreement with a statement about the hypothetical teachers described in the vignettes. Differences in these ratings could be attributed to differences in the interpretation of the rating scale and general differences in preferred response behaviours as the underlying levels in the hypothetical teachers were held constant across countries.

When items were scored based on vignettes, numerical values for student responses were not assigned based on the concrete response option chosen (e.g., the value 4 for "strongly agree" and 3 for "agree") but based on the self-report answer relative to the personal standard captured by the respondent's individual rating of the three vignettes that form one set. The extension of the nonparametric scoring procedure (e.g., King and Wand, 2007) is described step by step in Chapter 17 of this report.

Clear interpretation of the vignettes in terms of the relative ordering of low, medium, and high levels of the described characteristics was one requirement for the use of vignettes. Results from analysis of Field Trial and Main Survey data showed that the vignettes capturing classroom management behaviours (see Chapter 17) produced clearer results (e.g. regarding the correct rank order of low, medium, and high vignettes by most respondents) and were better suited as anchors for students' self-report answers than the teacher support vignettes. In other words, a higher proportion of students did not give tied responses and the number of order violations – i.e., respondents' evaluations of the three anchors that violated the theoretically expected "correct" order – was lower for the classroom management vignettes than for the teacher support vignettes. These findings indicated that the former vignettes were worded in a way that made the difference between the high and low vignette larger than the latter vignettes.

■ Figure 3.3 ■

Anchoring vignettes based on classroom management behaviours

Low level	The students' in Mr. <name's> class frequently interrupt his lessons. As a result, he often arrives five minutes late to class.	ST84Q03
Medium level	The students' in Ms. <name's> class frequently interrupt her lessons. She always arrives five minutes early to class.	ST84Q01
High level	The students' in Ms. <name's> class are calm and orderly. She always arrives on time to class.	ST84Q02

Note. For each vignette students were asked to indicate how much they agree with the statement "Mr./Ms. <name> is in control of his/her classroom."

■ Figure 3.4 ■

Anchoring vignettes based on teacher support behaviours

Low level	Ms. <name> sets mathematics homework once a week. She never gets the answers back to students before examinations.	ST82Q03
Medium level	Mr. <name> sets mathematics homework once a week. He always gets the answers back to students before examinations.	ST82Q02
High level	Ms. <name> sets mathematics homework every other day. She always gets the answers back to students before examinations.	ST82Q01

Note. For each vignette students were asked to indicate how much they agree with the statement "Mr./Ms. <name> is concerned about his students' learning."

Topic Familiarity with Signal Detection Correction

The PISA 2012 student questionnaire includes several questions regarding familiarity with certain mathematics topics that were designed to measure students' opportunities to learn and content knowledge. When students are asked how well they know a given concept or whether they have seen a certain task type in their mathematics class, responses might, however, be affected by the same response tendencies that were revealed for other constructs.

One possible way of correcting for such response tendencies is the use of the so-called Overclaiming Technique (OCT; Paulhus, Harms, Bruce and Lysy, 2003; see also Zimmerman, Broder, Shaughnessy, and Underwood, 1977). This technique is a method that can be used to estimate both respondents' concept familiarity and their tendency to overstate what they know. It does this by collecting recognition judgments for intermixed concepts that actually exist, and foils, i.e. concepts that do not exist. In the PISA 2012 Student Questionnaire (ST62) this was operationalised by asking students to indicate their familiarity – on a 5-point scale from "never heard of it" to "know it well; understand

the concept" – with 13 actual mathematics concepts (e.g. "polynomial function") and three foils (i.e. "proper number", "subjunctive scaling" and "declarative fraction"). Foils were created by combining a term from grammar (i.e. "proper", as in proper noun; "subjunctive", as in subjunctive mood; "declarative" as in declarative sentence) with a mathematical term (i.e. number; scaling; fraction, respectively).

As discussed in Chapter 17, two indices were computed from students' responses to this question (ST62). One index was a simple mean of students' familiarity scores on the 5-point scale with the thirteen actual concepts (FAMCON). The other index took that mean and subtracted from it the mean familiarity score of the three foil concepts (FAMCONC).

Simple indices that can be derived are the so-called "Hit-Rate" and the "False-Alarm Rate". From these, more complex indices of accuracy and bias could be derived based on Signal Detection Theory (SDT) approaches. Figure 3.5 gives an overview of all indices that were compared for the Field Trial. This figure also includes two additional indices, namely "topic familiarity" and "foil familiarity" that were calculated based on Field Trial data. These two additional indices are simple average scores derived from manifest student responses across all 16 items of the test.

■ Figure 3.5 ■

Overview of most prominent Signal Detection Measures and additional scoring rules for PISA 2012 questionnaire items

	Measure	Description/Formula
1	# hits	Number of real items rated as familiar
2	# misses	Number of real items rated as unfamiliar
3	# false alarms	Number of foils rated as familiar
4	# correct rejections	Number of foils rated as unfamiliar
5	H (hit rate)	Proportion of real items rated as familiar
6	F (false-alarm rate)	Proportion of foils rated as familiar
	P(c)	Percent correct (Hits + Correct Rejections)
7	z(H)	z-standardised hit rate
8	z(F)	z-standardised false-alarm rate
9	d′ ("d prime")	The number of hits relative to the number of false-alarms; d′=z(H)-z(F)
10	C (Bias)	-.5* (z(H)=z(F))
11	Topic Familiarity[ł] (FAMCON)	Mean response for all concepts
12	Foil Familiarity[ł]	Mean response for all foils
13	Adjusted Topic Familiarity[ł] (FAMCONC)	Difference score: Topic Familiarity – Foil Familiarity

*Dependent on cut-off value

[ł] alternative indices investigated in PISA Field Trial, not based on SDT

Situational Judgment Tests

Situational Judgment Test items (SJTs; Weekley and Ployhart, 2006) present short descriptions of situation with several possible responses which the test-taker must evaluate. There are many variations, but most often SJT items present several response options, and ask respondents to: (a) select the best option (multiple-choice); or, the best and the worst; (b) indicate for each option whether it would be acceptable or not (true-false), or (c) rate each option using a Likert scale. SJTs are widely used in industry and increasingly in education. In addition to the demonstrated validity of SJTs in employment settings (e.g. see McDaniel et al., 2001), SJTs have been shown as valid predictors in educational contexts such as performance during medical studies as well (e.g. Lievens et al., 2005). SJTs can reduce adverse impacts on, for example, mean score differences between racial groups as they tend to rely less on cognitive abilities than traditional item formats. Therefore, SJTs might be more appropriate instruments for minority groups than traditional tests.

Situational Judgment Tests were applied in the PISA 2012 Field Trial to measure two different constructs, namely Mathematics Motivation, and Problem Solving. Based on Field Trial results, only the Problem Solving SJT was retained for the Main Survey. The Motivation SJT did function reasonably well but could not add validity in terms of increasing hypothesised relationships with other relevant constructs beyond the traditional Likert scales.

The Problem Solving SJT in the PISA 2012 student questionnaire consisted of three different scenarios that described situations that could arise in the course of solving a problem. Questions focus on a person's initial response to a problem as well as possible approaches to take if one's initial response to the problem fails. The three scenarios involved a) a problem with a text message on a mobile phone, b) route selection for getting to a zoo and c) a malfunctioning ticket vending machine. Response options to each scenario tapped into different problem-solving strategies, namely systematic strategies, unsystematic strategies and seeking help.

Forced Choice

If respondents have to decide between different alternatives, many of the problems associated with Likert scales can be avoided. In a so-called Forced-Choice assessment, a respondent is asked to choose one out of several alternative descriptions or assign ranks to all descriptions according to the extent to which the items describe the respondent's personality. Any ranking of *n* items can be coded equivalently using $[n(n\text{-}1)]/2$ binary outcome variables. For $n = 4$ choices {A, B, C, D}, the respondent has to assign ranking positions to each alternative, usually numbers from 1 (most preferred) to 4 (least preferred). The number of data-points that can be generated from this ranking is maximal but the cognitive load of such a comparison is also high. Alternatively, the respondent might be asked to indicate his or her most and least preferred option. This represents a partial ranking because it only assigns the first and the last ranks. The number of data points that can be generated is only somewhat smaller than for the full ranking, at the benefit of a reduction in cognitive load. A third alternative is to ask the test-taker to only choose his or her most (or least) preferred option. The simplest form of Forced Choice item is a paired comparison between only two choices. The ambiguity of the instruction is considerably reduced. Questions such as "Which of the two attributes describes you better?" or "Please rank the following 4 attributes according to how well they describe you" define much more clearly what the test taker has to do than the question "To what extent do you agree with each the following statements?" A drawback is that the cognitive load of the task increases when several response options have to be compared against each other.

Because it is impossible to endorse every item, the forced-choice format eliminates uniform biases such as acquiescence responding (Cheung and Chan, 2002), and can increase operational validity by reducing "halo" effects (Bartram, 2007). Forced Choice methods can reduce (but not fully eliminate) response biases. The reduction of bias is maximal when items in each block do not differ regarding their social desirability and other response styles, such as acquiescence or central tendency (e.g. Brown and Maydeu-Olivares, 2013).

Forced Choice (FC) assessments are more fake-resistant than Likert-type questionnaires. Especially when statements of equal social desirability are compared, faking becomes very complicated. Studies have shown reduced score inflation and maintenance of criterion related validities of FC measures in situations where examinees are motivated to fake (Bowen, Martin, and Hunt, 2002; Christiansen et al., 2005; White and Young, 1998).

Three important recent developments in psychometric models for FC data are the approaches by (a) Steve Stark, (b) Jimmy de la Torre, and (c) Anna Brown. Stark et al. (2005) proposed a model, the *Multi-Unidimensional Pairwise-Preference Model* (MUPP), for constructing and scoring multidimensional pairwise preference items. De la Torre et al. (2011) extended Stark et al.'s (2005) model by suggesting an item response model for preference data that can accommodate more than two components, and also different formats. They illustrate the application of the Bayesian Ipsative Data Analysis (BIDA) algorithm based on the MUPP model using Monte Carlo (MC) simulations. An alternative solution to the problem of ipsative data was presented by Brown and Maydeu-Olivares (2013) who suggest to transform ranking data into a series of paired comparisons. This transformed data can then be analysed with bi-factor models that account for the local independencies between the ranking based pairwise comparisons. The item characteristic function (ICF) for the binary outcome variable y, which is the result of comparing item *i* measuring trait a and item *k* measuring trait *b*, is then simply a standard two-dimensional normal ogive IRT (Item Response Theory) model for binary data with two exceptions: First, factor loadings are structured so that every binary outcome *yl* involving the same item will share the same factor loading. Second, uniquenesses of latent response variables are structured so that they equal the sum of the 2 items involved. Third, the item characteristic functions are not independent, but patterned covariance matrices need to be specified.

A simpler approach is to derive a score for Forced Choice items based on the number of endorsements of one type of statements, i.e. an ipsative scoring strategy. This strategy is obviously inferior to the above described IRT models, but an alternative for small numbers of items, especially when the interest is not in deriving scores for all constructs but just the preference for one specific behaviour or attitude. This principle was used in the PISA 2012 Field Trial to measure students' preferences for Mathematics versus other subjects, as well as for their preferences for certain learning strategies.

TRANSITIONING THE CONTEXT QUESTIONNAIRES FROM PAPER ADMINISTRATION TO ONLINE ADMINISTRATION MODE

In addition to paper-based delivery of the questionnaires, PISA 2012 introduced an online administration mode for the School Questionnaire. On this first occasion, online administration of the School Questionnaire was optional for countries. Within countries, the possibility to print a pdf version of the School Questionnaire was provided, mainly to

enable school principals to obtain information that they had to get from elsewhere to answer some questions (e.g. about staff qualifications).

Nineteen countries and economies took up the online School Questionnaire option in the Main Survey in PISA 2012 which resulted in the administration of the questionnaire in 24 language versions. Participants included: Australia, Austria, Chile, Cyprus,[1] Denmark, Estonia, Finland, Hungary, Iceland, Ireland, Israel, Korea, Liechtenstein, Norway, Portugal, Singapore, Slovenia, Switzerland and Chinese Taipei.

Improvements to the online School Questionnaire from the Field Trial to the Main Survey targeted international contractor processes and questionnaire functionalities for both National Centres and respondents, namely school principals or their deputies.

While the processes for the production of the online School Questionnaire were largely parallel to the processes for the production of paper-based questionnaires, a number of areas required additional work to support the transition to an online mode of administration:

a) The creation of online source versions in English and French of the survey and survey architecture (e.g. online question construction; variable naming; validation rules; administration error messages). Online source versions were produced to:

   - help National Centres in the authoring of national versions of questionnaires; and
   - be incorporated in verification processes along with the negotiated Questionnaire Adaptation Spreadsheet (QAS) against the nationally adapted version of the questionnaire.

b) The development of functionalities for the administration of the online School Questionnaire, which included:

   - import and management of country sampling frameworks in the online management interface; and
   - management of differentiated survey access between Consortium partners, National Centres and participating sampled schools.

c) The development of new validity checks before and after implementation of the Main Survey. Online school questionnaire data were directly exported into *KeyQuest* – the data capture and cleaning software specifically developed for PISA – between consortium partners rather than data being exported from NCs into *KeyQuest* as with paper-based questionnaires These checks included:

   - variable naming checks during the Final Check and linguistic verification processes before Main Survey implementation; and
   - validity reports that were run in *KeyQuest* of school sampling IDs from the online survey management interface.

Additional improvements for the Main Survey administration included: international contractor management of nationally adapted Field Trial questionnaires and Main Survey source updates in the online platform, improvements to the online authoring tool for National Centres, Consortium help and feedback during the authoring process.

UPDATE OF THE INTERNATIONAL STANDARD CLASSIFICATION OF OCCUPATIONS (ISCO) FROM ITS 1988 VERSION TO THE 2008 VERSION

Prior to PISA 2012 the 1988 version of the International Standard Classification of Occupations, ISCO-88, was used to code responses to open-ended questions by students about their mother's and father's occupation. In 2007, a new version, namely ISCO-08, was adopted by the International Labor Organisation (ILO) and recommended to be used by both the ILO and the European Commission (2009) in official statistics. The updated version covered more appropriately current occupations, particularly in the area of Information and Communication Technology and also defined more clearly different managerial levels. Hence, it was decided to adopt the ISCO-08 classification in PISA 2012.

In addition to including the nominal four-digit ISCO codes, the PISA dataset also include a mapping of ISCO onto an assumed interval scale – *International Socio-Economic* Index of Occupational Status (ISEI) which has been developed as a scale that is reflective of socio-educational status and is comparable across countries (Ganzeboom, 2010; Ganzeboom and Treiman, 2003). Together with information on parental education and home possessions, ISEI is subsequently used to create the *PISA index of economic, social and cultural status* (ESCS). The rationale for using these three components is that socio-economic status is usually seen to be based on education, occupational status and income.

ESCS is used in many PISA reports and analyses, both as a control for the socio-economic status of students and schools and in bivariate correlations with performance as one of the main indicators of equity in an education system. Hence, the Consortium undertook analyses to examine the impact of the change from ISCO-88 to ISCO-08.

ESCS-88 is used as a label for the ESCS index that involves using ISEI values computed based on the ISCO-88 and ISEI-88. ESCS-08 is used as a label for the ESCS index that involves using ISEI values computed based on the ISCO-08 and ISEI-08.

To support the change from ESCS-88 to ESCS-08 a range of analyses were undertaken to document the implications of the update in terms of means, distributions of ESCS as well as the relationship between ESCS and student performance using Main Survey data from PISA 2012. Secondly, analyses aimed at exploring whether the changes in the ISCO classification have had implications for particular codes using data from the double coding process of the PISA 2012 Field Trial were undertaken. These results are reported in Chapter 17.

THE MEASUREMENT OF OPPORTUNITY TO LEARN

Current research on effective teaching (e.g., the comprehensive review of international teaching effectiveness research written by Good, Wiley and Florez for the 2009 edition of the *International Handbook of Research on Teachers and Teaching*) uses three kinds of measures to describe the classroom learning environment, namely measures of content, teaching practices and teaching quality.

Aspects of content matter, how it is selected, structured, and presented, have often been treated under the heading of Opportunity to Learn (OTL). The breadth and depth of content are described, coherence is rated and the alignment between intended curriculum (i.e. stated standards, syllabi) and implemented curriculum (i.e. the content actually taught) is evaluated. Schmidt and Maier (2009) argue that OTL is a rather straightforward concept: “What students learn in school is related to what is taught”, and they suggest to focus on OTL “in the narrowest sense: Student’s content exposure”.

Another set of measures refers to specific practices that are used by teachers, such as teacher-directed and student-directed activities, or various kinds of assessments. A well-known overview of evidence on teaching practices is provided by Hattie (2008). The OECD’s Teaching and Learning International Survey (TALIS) asked teachers about the frequency of using 13 different teaching practices which could be grouped into three dimensions: structuring practices (e.g. “I explicitly state learning goals.”), student-oriented practices (e.g. “Students work in small groups to come up with a joint solution to a problem or task.”), and enhanced activities (“Students work on projects that require at least one week to complete.”).These three dimensions could be identified across cultures (OECD, 2009).

Third, classroom environments have been characterised by aspects of the quality of teaching, i.e. how teachers deliver content and practices in the classroom. According to Pianta and Hamre (2009) who developed one of the most influential protocols for classroom observations, three dimensions are underlying the quality of teaching, namely classroom organisation, emotional support, and instructional support. This model has gained support from studies of teachers (Tschannen-Moran and Woolfolk-Hoy, 2007) as well as classroom research elsewhere (see Klieme, Pauli and Reusser, 2009; Baumert et al., 2010 who use the term “cognitive activation” rather than “instructional support”).

Opportunity to Learn, teaching practices, and quality measures may be combined to describe and evaluate classroom teaching and learning across cultures. All three kinds of measures have been implemented in the PISA 2012 Student Context Questionnaire to obtain information regarding the learning environment for mathematics.

Sometimes, the label “Opportunity to Learn” is used as embracing all aspects of instruction experienced by the student (e.g., Stevens, 1993). The PISA 2012 Questionnaire Framework, however, defines OTL as “coverage of content categories and problem types” to differentiate it from teaching practices and quality of teaching (OECD, 2013).

In PISA, the measurement of OTL has to be modified from approaches used in other studies, as the mathematics assessment is not framed according to content elements, but refers to fundamental mathematical abilities and broad content categories. Therefore, the measurement of OTL is based mainly on student judgements.

Opportunity to Learn content

Opportunity to Learn – in the sense of mathematical content that students experience – was assessed in PISA 2012 in three ways as detailed below.

Experience with mathematical tasks (ST61)

This question asked students how often they encounter various types of mathematical tasks during their time in school. Here, two subscales were formed from the same list of nine tasks that was used to measure of student self-efficacy in mathematics, a) experience with pure mathematical tasks (EXPUREM: ST61Q05, ST61Q07, ST61Q09), and b) experience with applied mathematical tasks (EXAPPLM: ST61Q01, ST61Q02, ST61Q03, ST61Q04, ST61Q06, ST61Q08).

Familiarity with mathematical concepts (ST62)

This question asked students to judge how familiar they were with 13 mathematical concepts. The response scale had five options: never heard of it (1), heard of it once or twice (2), a few times (3) or often (4), know it well and understand the concept (5).

All 13 items were combined into an overall index, Familiarity with Mathematics Concepts (FAMCON). Based on the 13 items, two indexes were used in reporting (see OECD 2014), a) Index of familiarity with algebra (ST62Q01, ST62Q03, and ST62Q05) and b) Index of Familiarity with Geometry (ST62Q06, ST62Q11, ST62Q13, and ST62Q15) but not included in the international database.

Question ST62 also included three foils, i.e. non-existing pseudo-concepts (ST62Q04, ST62Q10, and ST62Q12). If students indicated they heard of these or even know them well, this indicated overclaiming. The familiarity measure could be adjusted for the tendency to overclaim (see earlier explanation under "Topic Familiarity with Signal Detection Correction"); the adjusted index, Familiarity with Mathematics Concepts – Corrected for Overclaiming (FAMCONC) has been included in the international database.

Exposure to types of mathematical tasks in lessons and in tests (ST73-ST76)

Students were exposed to carefully crafted mathematics tasks – some representing applied mathematical reasoning as assessed in the PISA mathematics test, some representing inner-mathematical reasoning such as proofs and geometrical constructions, some representing short, well-defined word problems as frequently used in textbooks, or tasks checking procedural knowledge. For each of these four types of mathematical tasks, a short characterisation and two examples from different areas of mathematics are provided. Students were instructed not to solve these tasks. Instead, they were asked to recall how often they had previously encountered similar tasks in a) their mathematics lessons and b) in assessments on choosing one of four response options, namely "frequently", "sometimes", "rarely" or "never".

As a result, two variables, one indicating the frequency in mathematics lesson and one indicating the frequency experienced in tests for the following four types of mathematical tasks:

- OTL - Algebraic Word Problem (ST73)
- OTL - Procedural Task (ST74)
- OTL - Pure Math Reasoning (ST75)
- OTL - Applied Math Reasoning (ST76)

Opportunity to Learn teaching practices

To operationalise this component of OTL, the teaching practices items from the OECD TALIS survey were adapted for use in PISA 2012. The items were reframed for use with students and some practices that are specific to mathematics were added. After some items were removed based on results in the Field Trial, 13 teaching practices remained in question ST79 which formed the following three scales:

- Teacher behaviour, Teacher-directed instruction (TCHBEHTD) based on items ST79Q01, ST79Q02, ST79Q06, ST79Q08, ST79Q15;
- Teacher behaviour, Student orientation (TCHBEHSO) based on items ST79Q03, ST79Q04, ST79Q07, ST79Q10; and
- Teacher behaviour, Formative assessment (TCHBEHFA) based on items ST79Q05, ST79Q11, ST79Q12, ST79Q17.

Opportunity to Learn teaching quality

As mentioned above, current research on teaching suggests that (a) classroom organisation and management, (b) teacher emotional and social support, and (c) cognitive activation have to be addressed as basic dimensions of instructional quality.

Two of these dimensions were covered in PISA 2003 and the respective scales continued to be used in 2012:

- Disciplinary climate (DISCLIMA), based on all five items in ST81, indicating *problems* with classroom organisation; and
- Mathematics teaching (TEACHSUP), based on all five items in ST77.

Response options for the items in both scales were “every lesson”, “most lessons”, “some lessons” and “never or hardly ever”.

The third dimension, cognitive activation (COGACT), based on nine items in ST80, is new to PISA 2012. Students were asked the extent to which they felt challenged by the tasks set by their mathematics teacher (e.g., “We usually have to think for a while in order to solve the problems we are assigned by our mathematics teacher”). This scale was used previously as a national option in PISA 2003 in Germany (see Baumert et al., 2008).

To test the usefulness of anchoring vignettes for adjusting non-cognitive scales for cross-cultural differences in response style in survey such as PISA, two scales measuring the quality of mathematics teaching were used.

The first scale, namely Teacher Support (MTSUP), consisted of one new item (ST83Q01 “My teacher lets us know we need to work hard”) plus three of the five items in ST77 that were used in the scale Mathematics teaching (TEACHSUP) but with changed response options, namely “strongly agree”, “agree”, “disagree” and “strongly disagree”. The corresponding anchoring vignette consisted of three items in ST82 that described three teachers in terms of the frequency of setting and returning homework.

The second scale, namely Classroom Management (CLSMAN), consisted of three items that were akin to the items in the Disciplinary climate (DISCLIMA) scale plus one item (ST85Q04) that was taken verbatim from that scale (i.e. ST81Q03). The corresponding anchoring vignette consisted of three items in ST84 that described three teachers of different levels of punctuality for lessons and student behaviour in class. Further details regarding the use of anchoring vignettes have been provided in an earlier section of this chapter.

THE ROTATION OF THE STUDENT CONTEXT QUESTIONNAIRE – DESIGN AND INTENDED ANALYSES

Whereas rotation of cognitive skills tests has been used extensively to increase content coverage of assessed domains for a long time, rotated student context questionnaires were used for the first time in a main data collection of an international comparative assessment in education in PISA 2012. This was done to increase the content coverage of topics of interest to PISA in the questionnaire without increasing the response time for individual students to more than 30 minutes.

The rotated design was such that three forms of the questionnaire contained a common part and a rotated part. The common part, which was administered to all students, contained questions to obtain information about gender, language at home, migrant background, home possessions, parental occupation and education. The rotated part which was administered to one-third of students contained questions about attitudinal and other non-cognitive constructs.

Prior to going down the path of using rotated student questionnaires in the main data collection, extensive analyses were undertaken to examine the impact of this methodology on the continuity of the results. Thus, PISA 2006 data for nine heterogeneous countries were rescaled after having been restructured to simulate the outcomes of the use of different rotated context questionnaire designs. Results revealed negligible differences when means, standard deviations, percentiles were estimated using plausible values drawn with multilevel item response models that adopted different approaches to questionnaire rotation. Also, only 110 of 2 700 correlations between student context constructs and proficiency differed by more than 0.03 with standard errors increasing either not at all or by 0.01 (Adams, Lietz and Berezner, 2013).

The logistics of questionnaire administration became slightly more complex by using a rotated Student Questionnaire design for several reasons. First, more adjustments needed to be negotiated between National Project Managers (NPMs) and the Consortium. Second, although the absolute number of student questionnaires to be printed remained the same for a given sample size, different forms had to be printed, increasing production costs. Third, during administration, about the same number of students had to respond to randomly assigned Student Questionnaire forms which remained

relatively simple as Student Questionnaire forms were not linked to specific cognitive test forms. Despite these slightly more complex logistics, the rotated Student Questionnaire was administered successfully in the great majority of participating countries. This was not least due to the experience with the administration of rotated forms of the Student Questionnaire in all PISA Field Trials to date.

The finally chosen design as illustrated in Figure 3.6 was a rotation with constructs being asked in two of the three forms to allow joint analyses of these constructs. This resulted in responses from two third of students per construct but freed up less space. Still, it was considered preferable as a full covariance matrix could be derived as every construct was asked with every other construct at least once.

■ Figure 3.6 ■

Final design of rotated Student Context Questionnaires in PISA 2012

Form A	Form B	Form C
Common part (8 minutes)		
Rotated question set 1 (11 **minutes**)	Rotated question set 3 (11 **minutes**)	**Rotated question set 3 missing**
Rotated question set 2 (11 **minutes**)	**Rotated question set 3 missing**	Rotated question set 2 (11 **minutes**)
Rotated question set 3 missing	Rotated question set 1 (11 **minutes**)	Rotated question set 3 (11 **minutes**)

Notes: Three rotated forms, two-thirds of students answer questions in rotated parts.

As can be seen in Figure 3.6, the rotated student context questionnaire in PISA 2012 consisted of two parts, namely the "common" and the "rotated" part. Questions in the "common" part were answered by all students while questions in the "rotated" parts were answered by two thirds of the student sample.

It should be noted that each rotated question set occurred first in one of the forms in order to balance the possibility of missing data due to respondents' fatigue in the latter part of the questionnaire. Thus, as can be seen in Figure 3.6, Form A contained question set 1 first, question set 3 features first in Form B while in Form C students were first asked to respond to question set 2.

The common part was estimated to take students about eight minutes to complete. Each rotated question set could take up about eleven minutes of response time. The common part and two rotated question sets, then, resulted in the usual 30 minute response time to the Student Questionnaire for an individual student. Timing estimates were derived from knowledge gained from previous PISA cycles as well as cognitive laboratories during the item development and Field Trial phase.

The content in the common part (see Figure 3.7) included demographics questions and major reporting variables.

For the rotated parts of the Student Questionnaire, the following guiding principles were applied in the allocation of questions to the three question sets:

- Use intact scales only. Do not split items constituting a construct across forms.
- Allocate questions with similar themes to a question set.
- Each question set not to exceed 11 minutes; question sets should be of similar length.
- Balance constructs in terms of their correlation with performance. In other words, on average, correlation with performance of constructs in question sets should be similar based on results of Field Trial.

Three question sets were designed in this way whereby question set 1 was included in Forms A and B. Question set 2 was included in Forms A and C. Question set 3 was included in Forms B and C (see Figure 3.7). Details regarding the questions in the rotated part of the three Student Questionnaire forms are given in Figure 3.9.

Question set 1 contained items covering attitudes towards mathematics and the problem solving Situational Judgement Test items. Question set 2 included items on school climate and attitudes towards school. Mathematics anxiety was also included in question set 2 although, conceptually, it would have been place more appropriately in question set 1. However, as items in question set 1 already showed reasonable correlations with performance while correlations between items and performance were a bit weaker in question set 2, mathematics anxiety was placed in question set 2 due to its relatively higher correlation with mathematics performance. Question set 3 consisted of items measuring Opportunity to Learn and learning strategies. Overall, question 3 was slightly shorter than question sets 1 and 2 but only marginally so.

■ Figure 3.7 ■

Questions in the common part

Question number	Description
ST01	Grade
ST02	Country study programme
ST03	Age of student
ST04	Sex of student
ST05	Attend <ISCED 0>
ST06	Age at <ISCED 1>
ST07	Grade Repeating
ST08	Truancy; Times late for school
ST09	Truancy; Days unexcused absence
ST115	Truancy; Times skipped classes
ST11	Family structure
ST12	Mother's occupation (ISCO); Component of ESCS
ST13	Mother's educational level – Schooling (ISCED); Component of ESCS
ST14	Mother's educational level – Post school (ISCED); Component of ESCS
ST15	Mother's current job status; Component of ESCS
ST16	Father's occupation (ISCO); Component of ESCS
ST17	Father's educational level (ISCED) – Schooling (ISCED); Component of ESCS
ST18	Father's educational level (ISCED) – Post school (ISCED); Component of ESCS
ST19	Father's current job status; Component of ESCS
ST20	Immigrant background
ST21	Age of arrival in test country
ST25	Language spoken at home
ST26	General home possessions plus country-specific wealth items; Component of ESCS
ST27	Number of certain possessions in household; Component of ESCS
ST28	Books at home

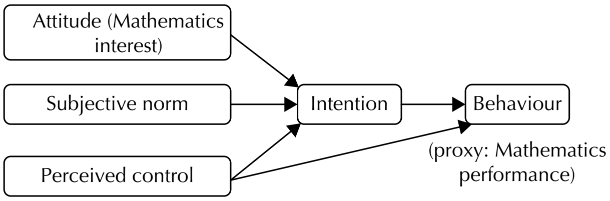
Notes: Questions are listed in the order in which they appeared in the Student Questionnaire. Question numbers in the Field Trial and Main Survey were the same which meant that some numbers are missing (e.g. ST22 to ST24) because they were deleted after the trial from the Student Questionnaire (some countries included these questions in the Educational Career Questionnaire). Also, some numbers were new (e.g. ST115) as some questions were revised substantially after the Field Trial.

Analysts interested in exploring approaches to problem solving in the Student Questionnaire – maybe in order to relate these approaches to proficiency in problem solving from the cognitive tests – are pointed to question set 1 which covers this area (ST94, ST96, ST101 and ST104).

Some scales in the PISA 2012 context questionnaire framework and subsequent questionnaire were designed to enable the exploration of the Theory of Planned Behaviour (Ajzen, 1991; Armitage and Conner, 2001; Sheeran, 2002). Analysts interested in exploring a model derived from this theory such as the one presented below, should also turn to question set 1.

■ Figure 3.8 ■

Model of Theory of Planned Behaviour



■ Figure 3.9 ■

Questions in the rotated parts

FORM A		FORM B		FORM C	
Q. number	**Description**	**Q. number**	**Description**	**Q. number**	**Description**
ST01-28	Common part (see Figure 3.7)	ST01-28	Common part (see Figure 3.7)	ST01-28	Common part (see Figure 3.7)
ST29	Instrumental Motivation (Q2, 5, 7, 8) Mathematics Interest (Q1, 3, 4, 6)	ST42	Mathematics Self-Concept (Q2, 4, 6, 7, 9); Mathematics Anxiety (Q1, 3, 5, 8, 10)	ST53	Learning Strategies (Self-Control)
ST35	Subjective Norms	ST77	Teacher Support in Mathematics Class	ST55	Out-of-School- Lessons
ST37	Mathematics Self-Efficacy	ST79	Teaching Practices	ST57	School Study Time
ST43	Perceived Control of Mathematics Performance	ST80	Cognitive Activation in Mathematics Lessons	ST61	Experience with Applied Maths Tasks (Q1-4, 6, 8); Experience with Pure Math tasks (Q5, 7, 9)
ST44	Attributions to Failure in Mathematics	ST81	Disciplinary Climate	ST62	Familiarity with Maths Concepts
ST46	Mathematics Work Ethic	ST82	Anchoring Vignettes - Teacher Support	ST69	Minutes in <Class Period>
ST48	Mathematics Intentions (Forced-Choice)	ST83	Mathematics Teacher Support	ST70	Number of <Class Period> per Week
ST49	Mathematics Behaviour	ST84	Anchoring Vignettes - Classroom Management	ST71	Number of All <Class Period> per Week
ST93	Perseverance	ST85	Mathematics Teacher's Classroom Management	ST72	Class Size
ST94	Openness for Problem Solving	ST86	Student-Teacher Relations	ST73	OTL - Algebraic Word Problem
ST96	Problem Solving Strategies (SJT-Text Message)	ST87	Sense of Belonging to School	ST74	OTL - Procedural Task
ST101	Problem Solving Strategies (SJT-Route Selection)	ST88	Attitude towards School: Learning Outcomes	ST75	OTL - Pure Mathematics Reasoning
ST104	Problem Solving Strategies (SJT-Ticket Machine)	ST89	Attitude towards School: Learning Activities	ST76	OTL - Applied Mathematics Reasoning
ST53	Learning Strategies (Self-Control)	ST91	Perceived Control of Success in School	ST42	Mathematics Self-Concept (Q2,4,6,7,9); Mathematics Anxiety (Q1,3,5,8,10)
ST55	Out-of-School-Lessons	ST29	Instrumental Motivation (Q2, 5, 7, 8) Mathematics Interest (Q1, 3, 4, 6)	ST77	Teacher Support in Mathematics Class
ST57	School Study Time	ST35	Subjective Norms	ST79	Teaching Practices
ST61	Experience with Applied Mathematics Tasks (Q1-4, 6, 8); Experience with Pure Mathematics tasks (Q5, 7, 9)	ST37	Mathematics Self-Efficacy	ST80	Cognitive Activation in Mathematics Lessons
ST62	Familiarity with Mathematics Concepts	ST43	Perceived Control of Mathematics Performance	ST81	Disciplinary Climate
ST69	Minutes in <Class Period>	ST44	Attributions to Failure in Mathematics	ST82	Anchoring Vignettes - Teacher Support
ST70	Number of <Class Period> per Week	ST46	Mathematics Work Ethic	ST83	Mathematics Teacher Support
ST71	Number of All <Class Period> per Week	ST48	Mathematics Intentions (Forced-Choice)	ST84	Anchoring Vignettes - Classroom Management
ST72	Class Size	ST49	Mathematics Behaviour	ST85	Mathematics Teacher's Classroom Management
ST73	OTL - Algebraic Word Problem	ST93	Perseverance	ST86	Student-Teacher Relations
ST74	OTL - Procedural Task	ST94	Openness for Problem Solving	ST87	Sense of Belonging to School
ST75	OTL - Pure Mathematics Reasoning	ST96	Problem Solving Strategies (SJT-Text Message)	ST88	Attitude towards School: Learning Outcomes
ST76	OTL - Applied Mathematics Reasoning	ST101	Problem Solving Strategies (SJT-Route Selection)	ST89	Attitude towards School: Learning Activities
		ST104	Problem Solving Strategies (SJT-Ticket Machine)	ST91	Perceived Control of Success in School

Note

1. Note by Turkey: The information in this document with reference to "Cyprus" relates to the southern part of the Island. There is no single authority representing both Turkish and Greek Cypriot people on the Island. Turkey recognises the Turkish Republic of Northern Cyprus (TRNC). Until a lasting and equitable solution is found within the context of the United Nations, Turkey shall preserve its position concerning the "Cyprus issue".

Note by all the European Union Member States of the OECD and the European Union: The Republic of Cyprus is recognised by all members of the United Nations with the exception of Turkey. The information in this document relates to the area under the effective control of the Government of the Republic of Cyprus.

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4

Sample Design

TARGET POPULATION AND OVERVIEW OF THE SAMPLING DESIGN

The international PISA target population in each participating country and economy consisted of 15-year-old students attending educational institutions in grade 7 and higher. This meant that countries were to include 15-year-old students:

- enrolled full-time in educational institutions;
- enrolled in educational institutions who attended only on a part-time basis;
- enrolled in vocational training programmes, or any other related type of educational programmes; and
- attending foreign schools within the country (as well as students from other countries attending any of the programmes in the first three categories).

It was recognised that no testing of 15-year-olds schooled full-time in the home, workplace or out of the country would occur and therefore these 15-year-olds were not included in the international target population.

The operational definition of an age population directly depends on the testing dates. The international requirement was that the assessment had to be conducted during a 42-day period, referred to as the testing period, between 1 March 2012 and 31 August 2012, unless otherwise agreed.

Further, testing was not permitted during the first six weeks of the school year because of a concern that student performance levels may have been lower at the beginning of the academic year than at the end of the previous academic year, even after controlling for age.

The 15-year-old international target population was slightly adapted to better fit the age structure of most of the Northern Hemisphere countries. As the majority of the testing was planned to occur in April, the international target population was consequently defined as all students aged from 15 years and 3 completed months to 16 years and 2 completed months at the beginning of the assessment period. This meant that in all countries testing in April 2012, the target population could have been defined as all students born in 1996 who were attending an educational institution as defined above.

A variation of up to one month in this age definition was permitted. This allowed a country testing in March or in May to still define the national target population as all students born in 1996. If the testing was to take place at another time until the end of August, the birth date definition had to be adjusted so that in all countries the target population was always students aged 15 years and 3 completed months to 16 years and 2 completed months at the time of testing, or a one month variation of this.

In all but one country, the Russian Federation, the sampling design used for the PISA assessment was a two-stage stratified sample design. The first-stage sampling units consisted of individual schools having 15-year-old students. Schools were sampled systematically from a comprehensive national list of all PISA-eligible schools, known as the school sampling frame, with probabilities that were proportional to a measure of size. The measure of size was a function of the estimated number of PISA-eligible 15-year-old students enrolled in the school. This is referred to as systematic Probability Proportional to Size (PPS) sampling. Prior to sampling, schools in the sampling frame were assigned to mutually exclusive groups based on school characteristics called explicit strata, formed in particular to improve the precision of sample-based estimates.

The second-stage sampling units in countries using the two-stage design were students within sampled schools. Once schools were selected to be in the sample, a complete list of each sampled school's 15-year-old students was prepared. For each country a Target Cluster Size *(TCS)* was set, this value was typically 35 students although with agreement countries could use alternative values. From each list of students that contained more than the *TCS*, a sample of typically 35 students were selected with equal probability and for lists of fewer than the *TCS*, all students on the list were selected.

For countries participating in the international option of Financial Literacy (FL), the *TCS* was increased in each sampled school so as to also achieve the required student sample size for FL.

In the Russian Federation, a three-stage design was used. In this case, geographical areas were sampled first (first-stage units) using PPS sampling, and then schools (second-stage units) were selected within these sampled geographical areas. Students were the third-stage sampling units in this three-stage design and were sampled from the selected schools.

Population coverage, and school and student participation rate standards

To provide valid estimates of student achievement, the sample of students had to be selected using established and professionally recognised principles of scientific sampling, in a way that ensured representation of the full target population of 15-year-old students in the participating countries.

Furthermore, quality standards had to be maintained with respect to: *(i)* the coverage of the PISA international target population; *(ii)* accuracy and precision; and *(iii)* the school and student response rates.

Coverage of the PISA international target population

National Project Managers (NPMs) might have found it necessary to reduce their coverage of the target population by excluding, for instance, a small, remote geographical region due to inaccessibility, or a language group, possibly due to political, organisational or operational reasons, or special education needs students. In an international survey in education, the types of exclusion must be defined consistently for all participating countries and the exclusion rates have to be limited. Indeed, if a significant proportion of students were excluded, this would mean that survey results would not be deemed representative of the entire national school system. Thus, efforts were made to ensure that exclusions, if they were necessary, were minimised according to the PISA 2012 Technical Standards (see Annex F).

Exclusion can take place at the school level (exclusion of entire schools) or at the within-school level (exclusion of individual students). Areas deemed to be part of a country (for the purpose of PISA), but which were not included for sampling, although this occurred infrequently, were designated as non-covered areas. Care was taken in this regard because, when such situations did occur, the national desired target population differed from the international desired target population.

International within-school exclusion rules for students were specified as follows:

- Intellectually disabled students are students who have a mental or emotional disability and who, in the professional opinion of qualified staff, are cognitively delayed such that they cannot be validly assessed in the PISA testing setting. This category includes students who are emotionally or mentally unable to follow even the general instructions of the test. Students were not to be excluded solely because of poor academic performance or normal discipline problems.
- Functionally disabled students are students who are permanently physically disabled in such a way that they cannot be validly assessed in the PISA testing setting. Functionally disabled students who could provide responses were to be included in the testing.
- Students with insufficient assessment language experience are students who need to meet all of the following criteria: *i)* are not native speakers of the assessment language(s); *ii)* have limited proficiency in the assessment language(s); and *iii)* have received less than one year of instruction in the assessment language(s). Students with insufficient assessment language experience could be excluded.
- Students not assessable for other reasons as agreed upon. A nationally-defined within-school exclusion category was permitted if agreed upon by the PISA Consortium. A specific sub-group of students (for example students with dyslexia, dysgraphia, or dyscalculia) could be identified for whom exclusion was necessary but for whom the previous three within-school exclusion categories did not explicitly apply, so that a more specific within-school exclusion definition was needed.
- Students whose language of instruction for mathematics (the major domain for 2012), was one for which no PISA assessment materials were available. Standard 2.1 of the PISA 2012 Technical Standards (see Annex F) notes that the PISA test is administered to a student in a language of instruction provided by the sampled school to that sampled student in the major domain of the test. Thus, if no test materials were available in the language in which the sampled student is taught, the student was excluded.

A school attended only by students who would be excluded for intellectual, functional or linguistic reasons was considered a school-level exclusion.

It was required that the overall exclusion rate within a country (i.e. school-level and within-school exclusions combined) be kept below 5% of the PISA desired target population. Guidelines for restrictions on the level of exclusions of various types were as follows:

- School-level exclusions for inaccessibility, feasibility, or reasons other than those described in the next points were to cover less than 0.5% of the total number of students in the international target population for participating countries. Schools on the school sampling frame which had only one or two PISA-eligible students were not allowed to be

excluded from the frame. However, if, based on the frame, it was clear that the percentage of students in these small schools would not cause a breach of the 0.5% allowable limit, then such schools could be excluded in the field at that time of the assessment, if they still only had one or two PISA-eligible students.

- School-level exclusions for intellectually or functionally disabled students, or students with insufficient assessment language experience, were to cover fewer than 2% of students.
- Because definitions of within-school exclusions could vary from country to country, NPMs were asked to adapt the international definitions to make them workable in their country but still to code them according to the PISA international coding scheme. Within-school exclusions for intellectually disabled or functionally disabled students, or students with insufficient assessment language experience, or students nationally-defined and agreed upon for exclusion were expected to cover fewer than 2.5% of students. Initially, this could only be an estimate. If the actual percentage was ultimately greater than 2.5%, the percentage was re-calculated without considering students excluded because of insufficient assessment language experience since this is known to be a largely unpredictable part of each country's PISA-eligible population, not under the control of the education system. If the resulting percentage was below 2.5%, the exclusions were regarded as acceptable.

Accuracy and precision

A minimum of 150 schools had to be selected in each country; if a participating country had fewer than 150 schools then all schools were selected. Within each participating school, a predetermined number of students, denoted as *TCS* (usually 35 students), were randomly selected with equal probability, or in schools with fewer than *TCS* eligible students, all students were selected. In total, a minimum sample size of 4 500 assessed students was to be achieved, or the full population if it was less than this size. It was possible to negotiate a *TCS* that differed from 35 students, but if it was reduced then the sample size of schools was increased beyond 150, so as to ensure that at least 4 500 students would be assessed. The *TCS* selected per school had to be at least 20 students, so as to ensure adequate accuracy in estimating variance components within and between schools – a major analytical objective of PISA.

NPMs were strongly encouraged to identify available variables to use for defining the explicit and implicit strata for schools to reduce the sampling variance. See later section on stratification for other benefits.

For countries which had participated in previous PISA assessments that had larger than anticipated sampling variances associated with their estimates, recommendations were made about sample design changes that would possibly help to reduce the sampling variances for PISA 2012. These included modifications to stratification variables, and increases in the required sample size.

School response rates

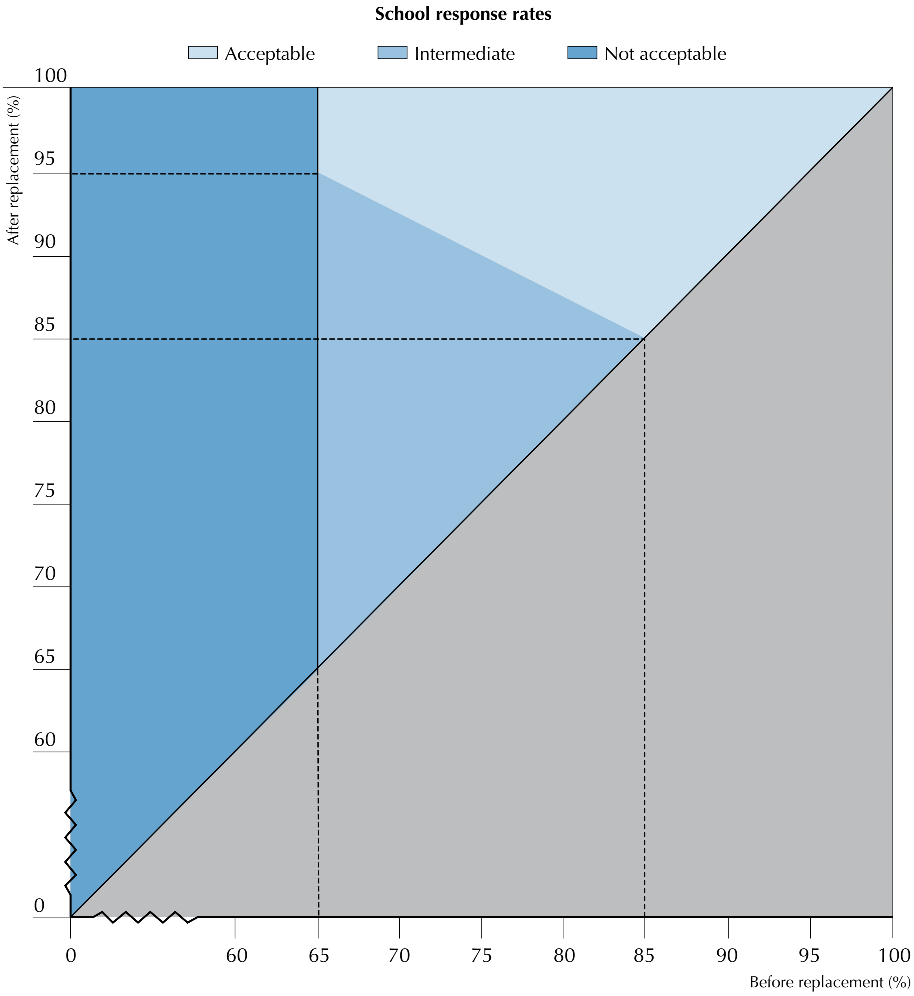
A response rate of 85% was required for initially selected schools. If the initial school response rate fell between 65% and 85%, an acceptable school response rate could still be achieved through the use of replacement schools. Figure 4.1 provides a summary of the international requirements for school response rates. To compensate for a sampled school that did not participate, where possible, two potential replacement schools were identified. Furthermore, a school with a student participation rate between 25% and 50% was not considered as a participating school for the purposes of calculating and documenting response rates.[1] However, data from such schools were included in the database and contributed to the estimates included in the initial PISA international report. Data from schools with a student participation rate of less than 25% were not included in the database, and such schools were regarded as non-respondents.

The rationale for this approach was as follows. There was concern that, in an effort to meet the requirements for school response rates, a National Centre might accept participation from schools that would not make a concerted effort to have students attend the assessment sessions. To avoid this, a standard for student participation was required for each individual school in order that the school be regarded as a participant. This standard was set at a minimum of 50% student participation. However, there were a few schools in many countries that conducted the assessment without meeting that standard. Thus a judgement was needed to decide if the data from students in such schools should be used in the analyses, given that the students had already been assessed. If the students from such schools were retained, non-response bias would possibly be introduced to the extent that the students who were absent could have been different in achievement from those who attended the testing session, and such a bias is magnified by the relative sizes of these two groups. If one chose to delete all assessment data from such schools, then non-response bias would be introduced to the extent that the school was different from others in the sample, and sampling variance would be increased because of sample size attrition.

The judgement was made that, for a school with between 25% and 50% student response, the latter source of bias and variance was likely to introduce more error into the study estimates than the former, but with the converse judgement for those schools with a student response rate below 25%. Clearly the cut-off of 25% is arbitrary as one would need extensive studies to try to establish this cut-off empirically. However, it is clear that, as the student response rate decreases within a school, the possibility of bias from using the assessed students in that school will increase, while the loss in sample size from dropping all of the students in the school will be small.

■ Figure 4.1 ■

School response rate standards



These PISA standards applied to weighted school response rates. The procedures for calculating weighted response rates are presented in Chapter 11. Weighted response rates weigh each school by the number of students in the population that are represented by the students sampled from within that school. The weight consists primarily of the enrolment size of 15-year-old students in the school, divided by the selection probability of the school. Because the school samples were selected with PPS, in most countries many schools contributed equal weights, and as a consequence the weighted and unweighted school response rates were similar. Exceptions could occur in countries that had explicit strata that were sampled at very different rates.

Student response rates

An overall weighted response rate of 80% of selected students in participating schools was required. A student who had participated in the original or follow-up cognitive sessions was considered to be a participant. A minimum student response rate of 50% within each school was required for a school to be regarded as participating: the overall student

response rate was computed using only students from schools with at least a 50% student response rate. Again, weighted student response rates were used for assessing this standard. Each student was weighted by the reciprocal of his/her sample selection probability.

MAIN SURVEY SCHOOL SAMPLE

Definition of the national target population

NPMs were first required to confirm their dates of testing and age definition with the PISA Consortium. NPMs were warned to avoid having any possible drift in the assessment period lead to an unapproved definition of the national target population.

Every NPM was required to define and describe their country's target population and explain how and why it might deviate from the international target population. Any hardships in accomplishing complete coverage were specified, discussed and approved or not, in advance. Where the national target population deviated from full coverage of all PISA-eligible students, the deviations were described and enrolment data provided to measure the degree to which coverage was reduced. The population, after all exclusions, corresponded to the population of students recorded on each country's school sampling frame. Exclusions were often proposed for practical reasons such as increased survey costs or complexity in the sample design and/or difficult test conditions. These difficulties were mainly addressed by modifying the sample design to reduce the number of such schools selected rather than to exclude them. Schools with students that would all be excluded through the within-school exclusion categories could be excluded up to a maximum of 2% as previously noted. Otherwise, countries were instructed to include the schools but to administer the PISA UH (une heure) booklet (see Chapter 2 for more details on the UH booklet), consisting of a subset of the PISA assessment items, deemed more suitable for students with special education needs. Eleven countries used the UH booklet for PISA 2012.

Within participating schools, all PISA-eligible students (i.e., born within the defined time period and in Grade 7 or higher) were to be listed. From this, either a sample of students equal in size to the *TCS* was randomly selected or all students were selected if there were fewer students than the *TCS*. The lists had to include students deemed to meet any of the categories for exclusion, and a variable maintained to briefly describe the reason for exclusion. This made it possible to estimate the size of the within-school exclusions from the sample data.

It was understood that the exact extent of within-school exclusions would not be known until the within-school sampling data were returned from participating schools, and sampling weights computed. Participating country projections for within-school exclusions provided before school sampling were known to be estimates.

NPMs were made aware of the distinction between within-school exclusions and nonresponse. Students who could not take the PISA achievement tests because of a permanent condition were to be excluded and those with a temporary impairment at the time of testing, such as a broken arm, were treated as non-respondents along with other sampled students who were absent.

Exclusions by country are documented in Chapter 11.

The sampling frame

All NPMs were required to construct a school sampling frame to correspond to their national defined target population. The school sampling frame was defined in the *School Sampling Preparation Manual*[2] as a frame that would provide complete coverage of the national defined target population without being contaminated by incorrect or duplicate entries or entries referring to elements that were not part of the defined target population. It was expected that the school sampling frame would include any school that could have 15-year-old students, even those schools which might later be excluded, or deemed ineligible because they had no PISA-eligible students at the time of data collection. The quality of the sampling frame directly affects the survey results through the schools' probabilities of selection and therefore their weights and the final survey estimates. NPMs were therefore advised to be diligent and thorough in constructing their school sampling frames.

All but one country used school-level sampling frames as their first stage of sample selection. The *School Sampling Preparation Manual* indicated that the quality of sampling frames for both two- and three-stage designs would largely depend on the accuracy of the approximate enrolment of 15-year-olds available (*ENR*) for each first-stage sampling unit.

A suitable *ENR* value was a critical component of the sampling frames since selection probabilities were based on it for both two- and three-stage designs. The best *ENR* for PISA was the number of currently enrolled 15-year-old students. Current enrolment data, however, were rarely available at the time of school sampling, which meant using alternatives. Most countries used the first-listed available option from the following list of alternatives:

- student enrolment in the target age category (15-year-olds) from the most recent year of data available;
- if 15-year-olds tend to be enrolled in two or more grades, and the proportions of students who are aged 15 in each grade are approximately known, the 15-year-old enrolment can be estimated by applying these proportions to the corresponding grade-level enrolments;
- the grade enrolment of the modal grade for 15-year-olds; and
- total student enrolment, divided by the number of grades in the school.

The *School Sampling Preparation Manual* noted that if reasonable estimates of *ENR* did not exist or if the available enrolment data were out of date, schools might have to be selected with equal probabilities which might require an increased school sample size. However, no countries needed to use this option.

Besides *ENR* values, NPMs were instructed that each school entry on the frame should include at minimum:

- school identification information, such as a unique numerical national identification, and contact information such as name, address and phone number; and
- coded information about the school, such as region of country, school type and extent of urbanisation, which could possibly be used as stratification variables.

As noted, a three-stage design and an area-level (geographic) sampling frame could be used where a comprehensive national list of schools was not available and could not be constructed without undue burden, or where the procedures for administering the test required that the schools be selected in geographic clusters. As a consequence, the area-level sampling frame introduced an additional stage of frame creation and sampling (first stage) before actually sampling schools (second stage with the third stage being students). Although generalities about three-stage sampling and using an area-level sampling frame were outlined in the *School Sampling Preparation Manual* (for example that there should be at least 80 first-stage units and at least 40 needed to be sampled), NPMs were also informed that the more detailed procedures outlined there for the general two-stage design could easily be adapted to the three-stage design. The NPM using a three-stage design was also asked to notify the PISA Consortium and received additional support in constructing and using an area-level sampling frame. The only country that used a three-stage design was the Russian Federation, where a national list of schools was not available. The use of the three-stage design allowed for school lists to be obtained only for those areas selected in stage one rather than for the entire country.

Stratification

Prior to sampling, schools were to be ordered, or stratified, in the sampling frame. Stratification consists of classifying schools into *like* groups according to selected variables referred to as stratification variables. Stratification in PISA was used to:

- improve the efficiency of the sample design, thereby making the survey estimates more reliable;
- apply different sample designs, such as disproportionate sample allocations, to specific groups of schools, such as those in particular states, provinces, or other regions;
- ensure all parts of a population were included in the sample; and
- ensure adequate representation of specific groups of the target population in the sample.

There were two types of stratification utilised: explicit and implicit. Explicit stratification consists of grouping schools into strata that will be treated independently from one another or as if they were separate school sampling frames. Examples of explicit stratification variables could be states or regions of a country. Implicit stratification consists essentially of sorting the schools uniquely within each explicit stratum by a set of designated implicit stratification variables. Examples of implicit stratification variables could be type of school, degree of urbanisation, or minority composition. This type of stratification is a way of ensuring a strictly proportional sample allocation of schools across all implicit strata. It can also lead to improved reliability of survey estimates, provided that the implicit stratification variables being considered are correlated with PISA achievement at the school level (Jaeger, 1984). Guidelines were provided in the *Sampling Guidelines FT12 Manual*[3] on choosing stratification variables that would possibly improve the sampling.

■ Figure 4.2 [Part 1/2] ■

Stratification variables used in PISA 2012

		Explicit stratification variables	Number of explicit strata	Implicit stratification variables
OECD	Australia	State/Territory (8); Sector (3); Certainty Selections	25	Geographic Zone (3); School Gender Composition (3); School Socio-economic Level (6); Numeracy Achievement Level (6); ISCED Level (3)
	Austria	Programme (17)	17	School Type (4); Region (9); Percentage of Girls (5)
	Belgium	Region (3); Form of Education – Flemish Community (5), French Community (3), German Community (2); Funding – Flemish Community (2), French Community and German Community (1); ISCED Level – Flemish Community and French Community (3), German Community (1); Educational Tracks – French Community (3), German Community and Flemish Community (1)	29	Grade Repetition – Flemish Community and French Community (5), German Community (1); Percentage of Girls – Flemish Community and French Community (4), German Community (1); School Type – French Community (4), German Community and Flemish Community (1)
	Canada	Province (10); Language (3); School Size (16); Certainty Selections	49	Urbanicity (3); Funding (2); ISCED Level (4)
	Chile	Funding type (3); School level (3); School track (4)	18	Percentage of Girls (6); Urbanicity (2); Region (4)
	Czech Republic	Programmes (6); Region (15); School Size (3)	81	School Size (3); Region for Programmes 3, 4, 5, 6 (15); School Gender Composition (3)
	Denmark	Immigrant Levels (5); Certainty Selections	6	School Type (8); ISCED Level (4); Urbanicity (6); Region (6)
	Estonia	Language (3); Certainty Selections	4	School Type (3); Urbanicity (2); County (15); Funding (2)
	Finland	Region (6); Urbanicity (2); Immigrant Levels (3); Certainty Selections	18	School Type (7)
	France	School Type (4); School Size (4)	6	School Type for small school strata (4); Funding (2)
	Germany	School Category (3); State, for normal schools (16)	18	State for other schools (17); School Type (6)
	Greece	Region (15); Funding (2)	16	School Type (3); Funding (2)
	Hungary	School Type (6)	6	Region (7); Mathematics Performance (6)
	Iceland	Region (9); School Size (4)	32	Urbanicity (2); ISCED Level (2)
	Ireland	School Size (3); School Type (4); Project Maths Pilot School (1); Non-aided school (1)	11	Socio-Economic Status Category (5); School Gender Composition Category (5)
	Israel	Language and Apprenticeship or not (3); School Orientation (3); Subsectors for Arabic (3); Gender (3)	12	ISCED Level (4); Group Size (3); SES (4); District (3)
	Italy	Region (21); Study Programme (5); Certainty Selections	104	Funding (2)
	Japan	Funding (2); School Type (2)	4	Levels of proportion of students taking University/ College Entrance Exams (4)
	Korea	School Level (2); School Type (2)	3	Urbanicity (3); School Gender Composition (3)
	Luxembourg	School Type (6)	6	School Gender Composition (3)
	Mexico	State (32); School Size (3); Certainty Selections	97	School Level (2); School Programme (7); Funding (2); Urbanicity (2)
	Netherlands	School Track (4)	4	Programme Category (7)
	New Zealand	School Size (3); Certainty Selections	4	School Decile (4); Funding (2); School Gender Composition (3); Urbanicity (2)
	Norway	School Level (3)	3	None
	Poland	School Type (4)	4	School Sub-type (2); Funding (2); Locality (4); Gender Composition (3)
	Portugal	Geographic Region (30); Certainty Selections	31	ISCED Level (3); Funding (2); Urbanicity (3)
	Slovak Republic	School Type (3); Region (8)	24	Sub-type (6); Language (3); Grade Repetition Level (25); Exam (11)
	Slovenia	Programme/Level (7)	7	Location/Urbanicity (5); Gender (3)
	Spain	Region (18); Funding (2); Linguistic Model for the Basque region (4); Certainty Selections	41	None
	Sweden	Funding (2); ISCED Level (2); Urbanicity (6)	12	Geographic LAN (22); Responsible Authority (4); Level of Immigrants (5); Income Quartiles (5)
	Switzerland	Language (3); School has Grade 9 or not (2); Canton (26); Public/Private (2); School Type (4); Certainty Selections	30	School Type (28); Canton (26)
	Turkey	Region (12); Programme Type (4)	38	School Type (18); Gender (3); Urbanicity (2); Funding (2)
	United Kingdom (excluding Scotland)	Country (3); School Type (4); Region – England (4), Northern Ireland (5), Wales (3); Certainty Selections	30	School Gender Composition (3); School Performance – England and Wales (6), Northern Ireland (1); Local Authority – England (151), Wales (22), Northern Ireland (1)
	United Kingdom (Scotland)	Funding (2); School Attainment (6)	9	Gender (3); Area Type (6)
	United States	Region (4); Funding (2)	8	Grade Span (5); Urbanicity (4); Minority Status (2); Gender (3); State (51)

■ Figure 4.2 [Part 2/2] ■

Stratification variables used in PISA 2012

		Explicit stratification variables	Number of explicit strata	Implicit stratification variables
Partners	Albania	Region (3); Urbanicity (2); Funding (2); Certainty Selections	13	ISCED2/Mixed (2)
	Argentina	Area (6)	6	Funding (2); Education type (3); Education level (9); Urbanicity (2); Secular/Religious (2)
	Brazil	State (27); Maintenance (3); Certainty Selections	81	Administration (3); DHI Quintiles (6); ISCED level (4); Urbanicity (2)
	Bulgaria	Region (11)	11	Type of School (8); Size of Settlement (5); Funding (3)
	Colombia	Region (6); Certainty Selections	7	Urbanicity (2); Funding (2); Weekend school or not (2); Gender (5); ISCED Programme Orientation (4)
	Costa Rica	School Type (5); Certainty Selections	6	Programme (2); Urbanicity (2); Shift (2); Region (27); ISCED Level (3)
	Croatia	Dominant Programme Type (6); Certainty Selections	7	Gender (3); Urbanicity (3); Region (6)
	Cyprus[1, 2]	ISCED Programme Orientation (3); Funding (2); Urbanicity (2)	8	Language (2); ISCED Level (3)
	Hong Kong-China	Funding (4)	4	Student Academic Intake (4)
	Indonesia	Indonesia (1)	1	Province (32); Funding (2); School Type and Level (5); National Exam Result (3)
	Jordan	School Type / Funding (7); Certainty Selections	8	Urbanicity (2); Gender (3); Level (2); Shift (2)
	Kazakhstan	Region (16); Language (13); Certainty Selections	59	Urbanicity (2); ISCED Level (3); ISCED Programme Orientation (2); Funding (2)
	Latvia	Urbanicity (4); Certainty Selections	5	School Type/Level (5)
	Liechtenstein	Liechtenstein (1)	1	Funding (2)
	Lithuania	Urbanicity (4); School Type (4); Certainty Selections	17	Funding (2)
	Macao-China	School Type (3); Programme (2); Language (5)	10	Gender (3); School Orientation (2); ISCED Level (2)
	Malaysia	School Category (6)	6	School Type (16); Urbanicity (2); State (16); Gender (3); ISCED Level (2)
	Montenegro	Programme (4); Region (3)	11	Gender (3)
	Peru	Funding (2); Urbanicity (2)	4	Region (26); Gender (3); School Type (7)
	Qatar	School Type (6)	6	Gender (3); Language (2); Level (5); Funding (2); Programme Orientation (3)
	Romania	Programme (2)	2	Language (2); Urbanicity (2); LIC Type (3)
	Russian Federation	Region (42)	42	Location/Urbanicity (9); School Type (8); School Sub-type (5);
	Serbia	Primary/Other (2); Region (6); School Type (4); Certainty Selections	17	Region (5); Programme (7)
	Shanghai-China	ISCED Level (4); ISCED Programme Orientation (2); Selectivity (3); Certainty Selections	6	Urbanicity (2); Funding (2); Vocational School Type (4)
	Singapore	Funding (2); School Level (2); Certainty Selections	4	Gender (3)
	Chinese Taipei	School type (7); Funding (2); Location (2); Certainty Selections	29	County/City area (22); School Gender (3)
	Thailand	Administration (7); School Type (3); Certainty Selections	17	Region (9); Urbanicity (2); Gender (3)
	Tunisia	Geographical Area (6); Urbanicity (3)	18	ISCED Level (3); Funding (2); Percentage of Repeaters (3)
	United Arab Emirates	Emirate (7); Curriculum (5); Funding (2); Certainty Selections	9	School Level (3); School Gender (3)
	Uruguay	Institutional Sector (4); School Level (3); Certainty Selections	11	Location/Urbanicity (4); Gender (4)
	Viet Nam	Broad Geographical Region (3); Funding (2); Urbanicity (3)	16	Economic Region (8); Province (63); School Type (6); Study Commitment (2)

1. Note by Turkey: The information in this document with reference to "Cyprus" relates to the southern part of the Island. There is no single authority representing both Turkish and Greek Cypriot people on the Island. Turkey recognises the Turkish Republic of Northern Cyprus (TRNC). Until a lasting and equitable solution is found within the context of the United Nations, Turkey shall preserve its position concerning the "Cyprus issue".

2. Note by all the European Union Member States of the OECD and the European Union: The Republic of Cyprus is recognised by all members of the United Nations with the exception of Turkey. The information in this document relates to the area under the effective control of the Government of the Republic of Cyprus.

Figure 4.2 provides the explicit stratification variables used by each country, as well as the number of explicit strata found within each country. For example, Australia had eight explicit strata using states/territories which were then further delineated by three sectors and also had one explicit stratum for certainty selections, so that there were 25 explicit strata in total. Variables used for implicit stratification and the respective number of levels can also be found in Figure 4.2.

As the sampling frame was always finally sorted by school size, school size was also an implicit stratification variable, though it is not listed in Figure 4.2. The use of school size as an implicit stratification variable provides a degree of control over the student sample size so as to possibly avoid the sampling of too many relatively large schools or too many relatively small schools. A variable used for stratification purposes is not necessarily included in the PISA data files.